CRIME CONTROL: ADMINISTRATION AND CONGRESSIONAL INITIATIVES

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ISSUE DEFINITION

The Reagan Administration announced its major crime control proposals in 1981, shortly after the final report from the Attorney General's Task Force on Violent Crime, and reiterated support for significant changes crime in control legislation in 1983. Congressional initiatives and modifications of those proposals continue interest and controversy in crime control matters in the 98th Congress. However, concerns have surfaced over specific proposals, budget and personnel reductions affecting some agencies, the phaseout or re-establishment of certain programs and agencies, the tranfer of duties jurisdictional responsibility, and the imposition of new and responsibilities without additional resources. (See also the related specialized issue briefs on law and crime control.)

BACKGROUND AND POLICY ANALYSIS

THE REAGAN ADMINISTRATION'S PROPOSED CRIME CONTROL PROGRAM

Attorney General Smith announced the Administration's initial crime control program at hearings before the Senate Judiciary Subcommittee on Criminal Law Oct. 23, 1981, and the House Judiciary Subcommittee on Crime Nov. 4, 1981. Controversy over some of the provisions led to the introduction of new proposals in September 1982, that concentrated on a narrower range of issues. Failure to achieve passage of comprehensive legislation and the President's veto of a crime control bill in the 97th Congress, however, did not nullify all action in this area. In the President's 1983 State of the Union address, he reiterated support for new initiatives, especially against drug trafficking and in favor of parole reform, protection for victims and witnesses, and use of surplus Federal property for prisons. Some of the major areas of the President's program, detailed in a 628-page message, are highlighted below:

--The Comprehensive Crime Control Act of 1983 On Mar. 16, 1983, the Reagan Administration submitted a new set of proposals -- the Comprehensive Crime Control Act of 1983 -- introduced, by request, as S. 829. S. 829 contains 16 titles, including most of the provisions of the Violent Crime and Drug Enforcement Improvements Act of 1982 (S. 2572, 97th Congress) that had passed the Senate 95-1 but was not acted upon in the House. The major ingredients of S. 829 include changes in the bail law, elimination of parole, imposition of the death penalty for certain specified crimes, curtailing the insanity defense, limitations on the impact of the exclusionary rule, limits on Federal judicial interference in State criminal proceedings, modernizing international extradition procedures, authority for Federal assistance to State and local law enforcement, and specialized labor racketeering and violent crime controls. A more limited version, S. 1762, has been approved by the Senate Judiciary Committee.

--Strengthening Narcotics Law Enforcement. The Administration has favored legislation to strengthen narcotics law enforcement, including P.L. 97-86, to allow specified military assistance for civilian law enforcement authorities, and S. 829 contains relevant provisions to combat drug trafficking. Congressional approval of H.R. 3963 late in 1982 contained several provisions for combatting drug trafficking. One of these, -- creation of a new Cabinet-level office to coordinate such efforts -- however, met with Justice Department criticism. And President Reagan pocket vetoed the bill, in part because of his stated opposition to the "drug czar," the additional layer of bureaucracy it would create, and its perceived adverse impact on law enforcement.

Through administrative changes, 12 new interagency task forces have been created to stem the trafficking in illicit drugs. The task forces, modeled after one that has been operating in southern Florida, are composed of agencies from the Justice and Treasury Departments, as well as the U.S. Coast Guard, and are expected to improve and better coordinate Federal law enforcement efforts in this regard. Later, after criticism that this effort had no new funding to carry out the expanded assignments, the Administration submitted a request for an additional \$127.5 million for FY83 and \$103 million in FY84.

--Revising the Bail Reform Act of 1966. The Administration program in S. 829 calls for strengthening bail laws, by denying bail to those found to present a danger to others, by reversing the current standard presumptively favoring the release of convicted persons awaiting sentencing or appeal, and by increasing penalties for jumping bail.

--<u>Corrections</u>. To provide additional space for housing prisoners, the Administration favors making surplus Federal property available at no cost to States for criminal justice facilities and has supported legislation to accomplish this goal.

--<u>Mandatory Sentencing</u> for <u>Using</u> <u>Firearms</u> <u>When</u> <u>Committing</u> <u>a</u> <u>Federal</u> <u>Felony</u>. The Administration supports mandatory minimum sentences for use, display, or possession of a firearm during and in relation to commission of a Federal crime of violence.

--<u>Strengthening</u> <u>Prosecution</u> and <u>Control</u> of <u>Youthful</u> <u>Offenders</u>. The Administration has recommended that the criminal code be amended to allow Federal courts to proceed against all juveniles who commit Federal crimes. Under current law, most cases of violations of Federal law by juveniles are referred to State juvenile courts. The Administration also supported proposals allowing for the prosecution of a juvenile as an adult if the offender is at least 17 years of age or is charged with a violent felony or trafficking in drugs; and it recommends that juveniles convicted of serious. crimes in Federal courts be fingerprinted and photographed.

--Death Penalty. In S. 829, the Administration supported legislation to restore the death penalty as a sanction for the most serious Federal crimes committed under aggravating circumstances (see CRS IB73013, Capital Punishment).

--Strengthening Enforcement Against Labor Racketeering. To facilitate the fight against organized crime elements in labor organizations, the Administration has supported several proposals, including provision for a general "labor bribery" offense, that are included in S. 829.

-- Organizational Developments. Along with this program, the Reagan Administration embarked on several reorganizations or transfers affecting crime control agencies and operation. The Attorney General, for instance, ordered the establishment of Law Enforcement Coordinating Committees by U.S. Attorneys in the 95 Federal judicial districts. These committees are to develop plans on how to use their joint resources against crime problems in the districts, with plans forwarded to Washington for review and implementation by the Attorney General's staff. In other Justice Department developments, the Drug Enforcement Administration has been placed under the supervision of the Director of the Federal Bureau of Investigation; and the Law Enforcement Assistance Administration was terminated as of Apr. 15, 1982, with its remaining grant programs closed out or administered by the Office for Justice Assistance, Research, and Statistics (OJARS). Federal Trade Commission antitrust enforcement has been reduced, leaving primary responsibility in this area with the Justice Department's Antitrust Division.

The Treasury Department law enforcement operations have also been affected by (proposed) reorganizations. One previously considered would have abolished the Bureau of Alcohol, Tobacco and Firearms (BATF), sending firearms, arson, and explosives law enforcement to the Secret Service and alcohol and tobacco regulation to the Customs Service.

-- FY84 Appropriations. Unlike the two previous fiscal years under President Reagan, and in contrast with most other budget categories, the Administration has requested a substantial increase of 15.2% in funding for the administration of justice. For the first time, the FBI alone would surpass \$1 billion and a new \$90 million anti-crime grant program to States and localities would be instituted.

THE ATTORNEY GENERAL'S TASK FORCE ON VIOLENT CRIME

In April 1981, Attorney General Smith appointed a bipartisan, eight-member Task Force on Violent Crime, co-chaired by former U.S. Attorney General Griffin B. Bell and Governor James R. Thompson of Illinois. The Task Force was instructed to make specific recommendations to the Attorney General on ways the Federal Government could help control violent crime while maintaining its efforts against organized crime and white collar crime.

In a report issued Aug. 17, 1981, the Task Force listed 64 recommendations to the Attorney General on ways in which the Federal Government could do more to combat violent crime. Fifteen recommendations focused on measures that the Department of Justice (DOJ) could undertake in accordance with its existing structure and mandates. The remaining recommendations related to changes in Federal criminal statutes, funding levels, and resources which would increase the Federal Government's impact on violent crime.

The former recommendations affecting DoJ are primarily concerned with means of the apprehension of narcotics offenders, coordinating and improving crime data and research, improving technical assistance to States and local governments, and using Federal buildings for correctional facilities.

And the latter recommendations regarding the Federal role affect five areas: Federal law and its enforcement, criminal procedure, federalism in criminal justice, juvenile crime, and victims of crime. Major recommendations here include means to control narcotics traffic, strengthen firearms control, increase Federal law enforcement and legal personnel, amend the Bail Reform Act, provide uniform sentencing guidelines, revise habeas corpus requirements, provide funds for prison construction, provide various forms of technical and financial assistance for State and local governments, strengthen crime research and statistics, strengthen the Federal role in various crime areas, and provide support for victims of crime.

The most important recommendation, according to the co-chairmen of the Task Force, was that \$2 billion be made available to States for the construction of prisons, the only recommendation that included a cost estimate. The Task Force also recommended Federal assistance for the replacement or renovation of outmoded or substandard correctional facilities, emphasizing the most appropriate use of available space.

The Attorney General indicated that the DOJ has already implemented 12 of the 15 Task Force recommendations affecting this Department directly but requiring no additional funds. These include establishing law enforcement coordinating committees in each Federal district and expanding the training and support programs provided by the Federal Government to State and local law enforcement personnel.

Some of the other program areas addressed by the Administration generally conform to those addressed by the remaining Task Force recommendations. Both recommended criminal code reform, more stringent narcotics enforcement, gun control, arson control, bail reform, limits on the exclusionary rule, sentencing reforms, habeas corpus revisions, strengthened prosecution of juveniles, and other miscellaneous changes.

However, the Administration has not addressed several of the major recommendations of the Task Force, primarily those involving expenditures of funds. For example, the Administration did not express support for the Task Force recommendations for extensive new funding for prison construction; funding for research, demonstration, evaluation, and implementation of innovative programs; funding for personnel increases in Federal law enforcement and prosecutorial agencies; and financial assistance for State and local governments having a demonstrated criminal justice disaster or emergency. Some Members of Congress have questioned whether, without new funds, there would be enough manpower in Federal agencies to benefit from changes in the criminal laws.

Finally, the Administration's program has addressed some areas that are not targeted by the Task Force, including legislation to deter fraud against the government and recover Federal funds paid out for false claims; restoration of the death penalty as a sanction for the most serious Federal crimes committed under aggravating circumstances; and legislation to strengthen Federal enforcement against labor racketeering.

CONGRESSIONAL INITIATIVES IN CRIME CONTROL

In addition to legislation supporting the Administration's crime control program, other congressional initiatives have occurred.

Anti-Crime Assistance

In the past, Federal anti-crime assistance to State and local governments was made available through the Law Enforcement Assistance Administration (LEAA) under the authority of the Omnibus Crime Control and Safe Streets Act of 1968, as amended (42 USC 3701). Although the LEAA grant programs had been authorized through FY83, budget reductions beginning in 1980 resulted in their virtual elimination, with only four highly specialized grant programs remaining to be administered by OJARS, the successor administrative agency to LEAA.

With the decline of this assistance program, several bills were introduced in the 97th Congress to create a new program of anti-crime grants for State and local governments. In the 97th Congress, the House and Senate approved different versions of bills reinstituting such assistance. Both chambers, however, agreed to a compromise version attached to H.R: 3963, which was approved in the lame duck session of the 97th Congress that included \$170 million to fund State and local programs over the next two years. The bill, however, was pocket vetoed on Jan. 14, 1983.

Despite this, the Reagan Administration has requested new authority for such programs in S. 829 along with funding for such assistance programs --\$90 million in FY84 -- although it has called for the elimination of funding for the Juvenile Justice grant program. Also new bills, H.R. 2175, and S. 53, have been introduced to provide authority for a broader range of grant programs than presently exist. On May 10, 1983, the House overwhelmingly approved H.R. 2175.

Bureau of Alcohol, Tobacco, and Firearms (BATF)

The Senate Appropriations Subcommittee on the Treasury approved a plan that modified the Administration's proposal to dismantle BATF, dividing its jurisdiction between Customs and the Secret Service. In the 97th Congress, the Subcommittee, agreeing to a proposal from Senator DeConcini, recommended that only arson, bombing, and explosives functions be transferred to the Secret Service (along with 717 BATF agents). Firearms, alcohol, and tobacco functions would remain with a renamed entity, the Treasury Compliance Agency.

Arson

A variety of bills have been introduced over several Congresses to improve Federal anti-arson efforts. Referred to as "billion-dollar crime," arson has been estimated to cause direct property losses of at least \$1.7 billion annually, also killing 1,000 people and injuring more than 3,000 others. Pending legislation has concentrated on establishing an inter-agency Committee on Arson Prevention and Control to coordinate Federal programs and to provide assistance to State and local authorities in preventing, detecting, and controlling arsons.

Congress, however, enacted legislation -- P.L. 97-298 -- that instead focused on Federal criminal code changes in order to ease the prosecution of arson offenders. introduced in the House, it extended Federal criminal code jurisdiction in this regard and clarified that arson involving property used in or affecting interstate and foregin commerce constitutes a Federal offense. A Senate amendment elevated arson to the status of a major crime for the purposes of the FBI's Uniform Crime Reports.

Drug Czar

Congressional initiatives to create a so-called "Drug Czar" or central office responsible for coordinating Federal anti-narcotics law enforcement, began in the 97th Congress. A section of H.R. 3963 provided for such an office -- one of the reasons President Reagan vetoed it. In the 98th Congress the House Judiciary Committee has approved a bill, H.R. 4028, that would increase the authority of the existing Office of Drug Abuse Policy to

aid in coordinating law enforcement efforts, and the Senate Judiciary Committee has recommended, in S. 1787, creation of a Cabinet-level office for coordinate such efforts.

Inspectors General

Offices of inspector general have been statutorily established in most Federal departments, beginning in 1976, as mechanisms to detect waste, fraud and abuse, among other duties. Recent congressional initiatives have focused on expanding such offices to the remaining departments -- Defense, Justice, and Treasury -- and to select agencies and on ensuring their independence by restricting the President's removal powers and creating fixed terms for the IGs. In both the 96th and 97th Congresses, the House (but not the Senate) has approved bills extending IGs to the remaining Cabinet Departments. In separate action, a new IG has been created in Defense through P.L. 97-252, the Department's FY83 Authorization Act. Although somewhat more restricted than the pre-existing statutory IGs, the DoD IG operates under the same general authorities as its counterparts established by P.L. 95-452.

Criminal Adulteration of Drugs and Foods

Because of the poisoning involving Extra-Strength Tylenol and the resulting deaths, bills were introduced to clarify and expand Federal jurisdiction in this area in the 97th Congress. As cleared by both Chambers during the post-election session, the vetoed bill, H.R. 3963, would have created a new Federal crime of tampering with drugs, cosmetics, or other consumer goods. In the 98th Congress, both Chambers approved separte anti-tampering bills, H.R. 2174 and S. 216; and the Senate approved the House amended version on Sept. 30, 1983.

Senate Democratic Crime Control Package

On the same date -- Mar. 16, 1983 -- that the Reagan Administration's crime control proposals reached the 98th Congress, 29 Senate Democrats introduced S. 830, a proposal to combat violent crime and organized crime as well as to improve the administration of justice.

=Pertinent 97th Congress Legislation

This section tracks major general crime control legislation of the 97th Congress that received congressional action (i.e., hearings have been held). Further information on legislation relating to specific areas appears in IB76061 and IB77119 (illicit drug law enforcement), IB81170 (criminal code reform), IB81171 (prison reform), IB74011 (gun control), and IB76001 (Presidential protection).

P.L. 97-86, S. 815

Department of Defense authorizations for FY82 includes a section (915) amending Title 10, U.S.C., to provide indirect assistance to civilian law enforcement officials, consistent with the principles established in the Posse Comitatus Act (18 U.S.C. 1385). Introduced Mar. 26, 1981; referred to Committee on Armed Services; reported May 6, 1981 (S.Rept. 97-58); considered in Senate May 12 and May 14; and approved, 92-1, as amended, May 14, 1981. CRS- 7

Passed House, amended, in lieu of H.R. 3519 July 16, 1981.

A Conference Committee Report (H.Rept. 97-311), filed on Nov. 3, 1981, was approved by the Senate on Nov. 5 and by the House on Nov. 17, and was signed into law (P.L. 97-86) on Dec. 1, 1981. The final version modified both earlier versions permitting the Secretary of Defense and military units to share military intelligence; lend Armed Forces (except for Coast Guard) equipment and facilities; train and advise civilians in the operation and maintenance of such equipment; operate and maintain, under limited emergency circumstances, equipment previously made available; and transport civilian agents outside the land areas of the United States; but prohibited the direct participation of military personnel in civilian law enforcement activities, such as searches, seizures, and arrests, unless otherwise approved by law.

P.L. 97-143, S. 1976

Amends 40 U.S.C. 193a, as amended, to clarify the authority of the U.S. Capitol Police to extend protection beyond the Capitol Grounds subject to the direction of the Capitol Police Board. Introduced Dec. 16, 1981, and approved by the House and Senate on that same day.

P.L. 97-252, S. 2248

Department of Defense Authorization Act for FY83 included provision for an Office of Inspector General, to operate under the Inspector General Act of 1978 (P.L. 95-452). In specified sensitive and national security related areas, however, the IG is to serve under the authority direction, and control of the Secretary of Defense. The Senate on Aug. 17, and the House, on Aug. 18, 1982, agreed to the Conference Committee report (H.Rept. 97-749) containing provision for an IG, which was a compromise between the initial House (H.Rept. 97-482) and Senate versions (S.Rept. 97-330).

P.L. 97-298, H.R. 6454

Amends the Federal criminal code to extend current offenses involving the use of explosives to include the use of fire and clarifies that arson involving property used in or affecting interstate or foreign commerce constitutes a Federal offense. Introduced May 20, 1982, and referred to the House Judiciary Committee which reported the bill on July 28 (H.Rept. 97-678). It passed the House on Aug. 2, and the Senate, as amended, on Sept. 22. The Senate amendment, introduced by Senator Glenn, elevated arson to the status of a major crime for purposes of the FBI's Uniform Crime Reports. The House agreed to the Senate amendment by voice vote on Oct. 1, and it was signed into law on Oct. 12, 1982.

H.R. 2098 (Brooks et al.)

Amends the Inspector General Act of 1978 to establish IGs in the Departments of Defense, Justice, and the Treasury, and in the Agency for International Development. Introduced Feb. 25, 1981; referred to Committee on Government Operations. Subcommittee on Legislation and National Security held hearings on Apr. 8; an amended bill was sent to the full committee which considered it and reported it out on May 7 (H.Rept. 97-40). The bill was considered in the House on May 18 and approved, 334 to 65, May 19, 1981. Hearings held on this and a related Senate bill, S. 1327, June 18, 1981, by the Senate Governmental Affairs Committee.

H.R. 3963 (Hughes)

A bill to amend the Contract Services for Drug Dependent Federal Offenders Act of 1978 was amended to include: a new grant program for State and local law enforcement, operating under a new Office of Justice Assistance; increased fines for drug traffickers and provision for forfeiture of property related to illegal drug enterprises; new penalties for tampering with drugs, food, or other consumer products; a new Federal Cabinet-level Office of the Director of National and International Drug Operations and Policy; and provision to try armed career criminals in Federal court. Introduced June 6, 1981, and reported by the House Judiciary Committee on Oct. 21, 1981 (H.Rept. 97-283), and by the Senate Judiciary Committee, without written report, on in the Sept. 29, 1982. Approved by the House Oct. 26, 1981, and amended Senate on Sept. 30, 1982. The House disagreed to the Senate amendment on Oct. 10, 1982; and a conference was scheduled. Later, on Dec. 20, 1982, the House receded and concurred in the Senate amendment with an amendment, under a suspension of the rules (271-27). The Senate, on Dec. 20, 1982, agreed to the House amendment. On Jan. 14, 1983, President Reagan pocket vetoed H.R. 3963.

H.R. 4481 (Hughes et al.)

Justice Assistance Act of 1981. Amends title I of the Ominbus Crime Control and Safe Streets Act of 1968. Title I of the bill establishes an Office of Justice Assistance within the Department of Justice under the general authority of the Attorney General. Authorizes formula and discretionary grants for a limited number of anticrime projects. Title ΙI authorizes State and local governments to apply for emergency Federal law enforcement assistance. Appropriations of \$170 million for each year, FY80-83, are authorized for Title I. Appropriations of \$20 million per fiscal year ending after Sept. 30, 1982, are authorized for title II. Initially introduced as H.R. 3359 on Apr. 30, 1981. Referred to Committee on Judiciary Subcommittee on Crime. Subcommittee hearings held May 11, and field hearings held May and June 1981. Introduced as a clean bill Sept. 15. Favorably reported by Judiciary Committee, as amended, Oct. 26, 1981 (H.Rept. 97-293), and approved, as amended, by House on Feb. 10, 1982; referred to Senate Committee on the Judiciary. The Senate version, S. 2411, as amended on the floor, was inserted in lieu of the text of H.R. 4481, which was then approved and a conference called for, on Dec. 9, 1982. No further action occurred in the 97th Congress.

H.R. 6454 (Hughes et al.)

Amends the Federal criminal code to extend current offenses involving the use of explosives to include the use of fire. Introduced May 20, 1982; referred to Committee on the Judiciary, which reported it favorably July 28 (H.Rept. 97-678). Passed House, under a suspension of the rules, Aug. 2, 1982.

S. 1554 (Thurmond et al.)

Bail Reform Act of 1981. Specifies conditions for release or detention of defendant pending trial or pending sentence or appeal; and sets forth other bail procedures. Eliminates execution of a money bond as a condition for pretrial release. Authorizes a judicial officer to consider the safety of people or the community when making pretrial release determinations. Establishes a mandatory release condition that the person not commit a crime during release and expands the discretionary release conditions. Authorizes up to 10 days detention of persons presently on pretrial release for a felony

or on probation, parole, or release for any offenses to assure court appearance and the safety of the community and other people. Authorizes pretrial detention under certain circumstances. Requires a detention hearing under certain conditions and allows the government to request a detention hearing under certain conditions. Lists additional factors to be considered in making a release determination. Requires the detention of persons who appeal a conviction unless there is convincing evidence that they will neither flee nor pose a danger to others and that the appeal raises substantial question of law or fact. Establishes mandatory additional penalties for offenses committed while on pretrial release. Authorizes a U.S. attorney to appeal a release order. Introduced July 31, 1981; referred to Judiciary Committee. Hearings held by Subcommittee on the Constitution Sept. 17 and Oct. 21. Reported as amended, to Judiciary Committee Nov. з. Judiciary Committe favorably reported the measure, with amendments, Mar. 4, 1982 (S.Rept. 97-317).

S. 1762 (Thurmond et al.)

Comprehensive Crime Control Act of 1983. Reforms criminal sentencing, criminal forfeiture, the insanity defense, and controlled substances penalties provisions. Introduced Aug. 4, 1983; reported by the Judiciary Committee (S.Rept. 98-225) on Sept. 14, and by the Foreign Relations Committee (S.Rept. 98-241) on Sept. 26, 1983.

S. 1787 (Biden et al.)

Establishes an Office of the Director of National and International Drug Operations and Policy. Authorizes the Director to develop, implement, and enforce U.S. Grant policy with respect to illegal drugs. Introduced Aug. 4, 1983; reported (without written report) by the Judiciary Committee on the same date.

S. 2411 (Specter et al.)

Amends Title I of the Omnibus Crime Control and Safe Streets Act of 1968 to replace the Office of Justice Assistance, Research, and Statistics with a new Office of Justice Assistance; replaces the formula grant program with a "national priority implementation and replication program;" revises the current discretionary grant program and retains the training and manpower development program; and authorizes States to apply for emergency Federal law enforcement assistance. Introduced Apr. 21, 1982; referred to Committee on the Judiciary, which reported the bill with amendment on Sept. 24, 1982 (S.Rept. 97-587). The full Senate, on Dec. 9, 1982, passed H.R. 4481 with an amended text of S. 2411 as substitute; and a conference was called for, but no further action on the bill occurred.

S. 2572 (Thurmond et al.)

A bill to revise the Federal criminal code with respect to illicit drug trafficking and violent crime. Introduced May 26, 1982; placed on Senate calendar. It was approved 95-1, on Sept. 30, 1982.

LEGISLATION

H.R. 1337 (Hughes et al.)

Amends title 18, U.S. Code, to prohibit tampering with consumer products

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with intent to cause injury or death. Introduced Feb. 8, 1983; referred to the Committee on the Judiciary. Subcommittee on Crime held hearings on Mar. 2, 1983. On March 17, the Subcommittee approved a clean bill, H.R. 2174, for full committee consideration.

H.R. 1338 (Hughes et al.)

The Justice Assistance Act of 1983. Amends the Omnibus Crime Control and Safe Streets Act of 1968, and for other purposes. Introduced Feb. 8, 1983; referred to the Committee on the Judiciary. Hearings held on Feb. 23, Mar. 10, and Mar. 14, 1983, by the Subcommittee on Crime, which reported a clean bill, H.R. 2175, for full Committee consideration on Mar. 17, 1983.

H.R. 2174 (Hughes et al.)

Federal Anti-Tampering Act. Amends title 18, U.S.C., to prohibit certain tampering with consumer products. Submitted for Judiciary Committee consideration by the Subcommittee on Crime, Mar. 17, 1983, as a clean bill in lieu of H.R. 1337; reported, as amended by the full Committee (H.Rept. 98-93) on Apr. 20, 1983, and approved, as amended, by the full Chamber (292-0), on May 9, 1983. The House inserted the text of H.R. 2174 in S. 216, the Senate version of the bill, which was later approved by the Senate.

H.R. 2175 (Huges et al.)

Justice Assistance Act of 1983. Amends the Omnibus Crime Control and Safe Streets Act of 1983, and for other purposes. Introduced by the House Judiciary Subcommittee on Crime as a clean bill in lieu of H.R. 1338, on Mar. 17, 1983; reported by the Judiciary Committee on Apr. 20, 1983 (H.Rept. 98-68). Approved (399-16) as amended by the House on May 10, 1983.

H.R. 4028

Revises the authority of the office of Drug Abuse Policy, among other things, and establishes a Deputy Director for Drug Enforcement in that office. Introduced Sept. 29, 1983, as a clean bill, following consideration of a similar bill, H.R. 3664, and ordered reported by the Judiciary Committee on Oct. 4, 1983.

S. 52 (Specter)

Armed Career Criminals Act. Establishes a mandatory sentence of 15 years to life imprisonment to combat crimes of armed robery and armed burglary. Introduced Jan. 26, 1983; referred to the Judiciary Committee, which held hearings on May 26 and ordered the bill reported favorably on June 16, 1983.

S. 53 (Specter et al.)

Justice Assistance Act of 1983. Amends the Omnibus Crime Control and Safe Streets Act of 1968, by establishing a new Office of Justice Assistance, replacing the formula grant program with "national priority implementation and replication programs," revising the current discretionary grant program, and authorizing appropriations for emergency law enforcement assistance to States. Introduced Jan. 26, 1983; referred to the Committee on the Judiciary. Subcommittee on Juvenile Justice held hearings on April 14 and approved the bill with an amendment in the nature of a substitute on May 5. The full Committee ordered it favorably reported on June 16, 1983.

S. 216 (Thurmond et al.)

The Federal Anti-Tampering Act. Amends title 18, U.S. Code, to combat, deter, and punish individuals who adulterate or otherwise tamper with food, drug, cosmetic, and other products with intent to cause personal injury, death, or other harm. Introduced Jan. 27, 1983; referred to the Committee on the Judiciary, which reported it with amendment in the nature of a substitute (S.Rept. 98-69) on May 2, 1983. Senate approved, as amended, on May 9, 1983. Later, the House inserted the text of its version (H.R. 2174) in S. 216, which the Senate approved on Sept. 30, 1983.

S. 829 (Thurmond, by request)

The Comprehensive Crime Control Act of 1983. Introduced, at the request of the Reagan Administration, on Mar. 16, 1983; referred to the Committee on the Judiciary and hearings held, by the Subcommittee on Juvenile Justice on May 19; by the Subcommittee on Administration Practice and Procedure on May 26; and by the Subcommittee on Criminal Law on May 4, 11, 18, 19, and 23, 1983.

S. 830 (Biden et al.)

Combats violent crime and crime organizations and improves the administration of the criminal-justice system. Introduced Mar. 16, 1983; referred to the Committee on the Judiciary.

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