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Defense Authorization and Appropriations Bills: A Chronology, FY1970-2001

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Defense Authorization and Appropriations Bills: A Chronology, FY1970-2001

Summary

The passage of the Department of Defense (DOD) authorization and appropriation bills through Congress often does not follow the course laid out in textbooks on legislative procedure. Tracking DOD authorization or appropriation bills can often be confusing and time-consuming; this has been particularly true in recent years, when continuing resolutions containing the DOD and other appropriation bills have been passed in lieu of the traditional 13 appropriations bills for the entire U.S. government.

This report is a research aid, which lists the DOD authorization bills (Table 1) and appropriation bills (Table 2). This includes all the pertinent information on the passage of these bills through the legislative process: bill numbers, report numbers, dates reported and passed, recorded vote numbers and vote tallies, dates of passage of the conference reports with their numbers and votes, vetoes, substitutions, dates of final passage, and public law numbers. Table 3 shows real growth or decline in national defense funding for FY1940-2005. Table 4 shows the President's DOD appropriations budget requests for FY1950-2001 vs. final amount enacted. Table 5 gives a more detailed picture of both regular and supplemental defense appropriations from the 104th Congress to the present (FY1995-FY2001). Finally, key definitions are included. This report will be updated as legislative activity warrants.

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Defense Authorization and Appropriations Bills: A Chronology, FY1970-2001

The DOD Authorization-Appropriations Process

The Congress oversees the defense budget primarily through two yearly bills: the defense authorization and defense appropriations bills. Tables 1 and 2 present the DOD authorization and appropriations bills. The authorization bill establishes the agencies responsible for defense and sets the policies under which money will be spent: it authorizes the money to be spent. The appropriations bill actually appropriates the money.

Ideally, the authorization-appropriations process should proceed in an orderly sequence with each step of the process generating a part of the paper trail. All of these steps should be documented in the *Congressional Record* as well as in many other official documents of the Congress, in private publications such as *Congressional Quarterly Weekly Report* and *United States Code and Congressional and Administrative News (USCCAN)*, and on the Internet [http://thomas.loc.gov/].

In the simplest case, the process begins with the President's submitting his proposal (initially formulated by the Department of Defense and formally submitted by the President through the White House Office of Management and Budget) to the defense authorizing and appropriation committees

Then, for example, for the defense authorization bill, hearings are held by the appropriate House committees and subcommittees. The bill is marked up and an authorization bill is reported out, usually with a written, numbered report. This bill is debated in the House, amended or not as the case may be, and passed by the House with the vote noted in the *Congressional Record*. In the simplest situation this bill would then be sent to the Senate, debated and passed. However, the Senate can amend the House bill or report out its own bill, debate, amend, and pass it.

If each Chamber passes its own version, the stage is set for a conference committee to harmonize the two versions. This usually results in a printed conference report, which is then voted on by each Chamber to complete congressional action on the bill, which then is sent to the President for his consideration.

Ideally, after the authorization bill is passed the appropriations bill goes through this same process. Although conceptually a sequential process, authorization and appropriations bills can be considered at the same time or even passed in reverse order. Other patterns also emerge. For instance, the Senate can report out a bill, then substitute the text of the Senate bill for the text of the bill passed by the House while retaining the House bill number. The House can also use this procedure. A Senate or House bill can also have part of the other chamber's bill inserted into it, or can be so heavily amended that it is unclear whether it is the Senate or House bill that is really being passed.

Other circumstances can also occur which make it hard to track a bill and its contents. Bills are sometimes reported out without reports. Instead of recorded votes, in which each Member is recorded as voting for or against the bill, voice votes can be taken, in which no individual Member's vote can be identified. Bills can be approved by unanimous consent even though they may contain thousands of separate provisions, thus making it impossible to say for sure if a Member really supported a particular provision. Senate bills can be reported out before House bills. An appropriation bill can be passed before an authorization bill.

Sometimes, after the September 30 fiscal year deadline has passed and work has not been completed on the regular appropriations bills, the Congress passes a continuing resolution (CR) instead of some or all of the 13 separate bills which fund the operations of the government. The CR can be temporary or permanent. Each year is unique, and it is rare that the "usual" pattern is followed.

There are several types of votes: :voice votes, teller votes, division votes, unanimous consent votes, but only when there is a recorded vote will there be a vote number and vote tally in the *Congressional Record*. The section below is based on "Methods of Voting in the House and Senate: Putting Member's Positions on the Record," from *Congressional Quarterly's Guide to Congress*, 4th ed., 1991, p. 430-31.

Methods of Voting

- ! Division vote—those in favor or opposed stand, and the chair takes a head count: only vote totals are announced and there is no record of how individual Members voted.
- ! Recorded vote—Members vote electronically, each recorded vote is given a sequential number and vote totals plus how each Member voted are recorded in the *Congressional Record*.
- ! Teller vote—an older method in which Members were counted as they passed between chair appointed tellers for the "ayes" and "noes"; only vote totals announced and no record of how individual Members voted.
- ! Unanimous consent vote—usually reserved for non-controversial legislation.
- ! Voice vote—the presiding officer calls for the "ayes" and then the "noes," Members shout in chorus on one side or the other, and the chair decides the result.

Table 1. Authorization Bills

In Tables 1 and 2 the following abbreviations and symbols will be used: **H** indicates that the Senate passed a bill with a House resolution number, **S** indicates that the House passed a bill with a Senate resolution number. Dashes (—) mean no original Senate bill, House bill number used. VV = voice vote, UC = unanimous consent vote, DV = a division vote.

	Authorization—House Authorization—Senate						Laws		
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1970	14000	91-522 9/26/69	S ¹ 10/3/69 # 200 y311-n44	91-607 11/5/69 VV	2546	91-290 7/3/69	9/18/69 # 95 y81-n5	91-607 11/6/69 # 141 y58-n9	91-121 11/19/69
1971	17123	91-1022 4/24/70	5/6/70 # 104 y326-n69	91-1473 # 320 9/29/70 y341-n11		91-1016 7/14/70	9/1/70 # 282 y84-n5	91-1473 10/1/70 VV	91-441 10/7/70
1972	8687	92-232 5/26/71	6/17/71 # 146 y332-n58	92-618 11/10/71 VV		92-359 9/7/71	10/6/71 # 257 y82-n4	92-618 11/11/71 # 309 y65-n19	92-156 11/17/71
1973	15495	92-1149 6/19/72	6/27/72 # 235 y334-n59	92-1388 9/13/72 # 361 y336-n43		92-962 ² 6/29/72	S 8/2/72 # 341 y92-n5	92-1388 9/15/72 # 433 y73-n5	92-436 9/26/72

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		Authorization	-House			Authoriz	e	Laws	
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1974	9286	93-383 7/18/73	7/31/73 # 411 y367-n37	93-588 10/31/73 VV		93-385 9/6/73	10/1/73 # 448 y91-n7	93-588 11/5/73 # 476 y69-n12	93-155 11/16/3
1975	14592	93-1035 5/10/74	5/22/74 # 242 y358-n37	93-1212 7/29/74 # 412 y305-n38	3000	93-884 5/29/74	H ³ 6/11/74 # 248 y84- <i>n</i> 6	93-1212 7/30/74 # 333 y88-n8	93-365 8/5/74
1976	6674	94-199 5/10/75	5/20/75 # 235 y332-n64	94-413 7/30/75 # 454 y348- n60	920	94-146 5/19/75	H ⁴ 6/6/75 # 214 y77-n6	94-413 8/1/75 # 374 y42 n-48	
				94-488 9/24/75 VV				94-488 9/26/75 # 424 y63-n7	94-106 10/7/75
1977	12438	94-967 3/26/76	4/9/76 # 187 y298-n52	94-1305 6/30/76 # 493 y339-n66	_	94-878 5/14/76	5/26/76 # 200 y76-n2	94-1305 7/1/76 # 375 y78-n12	94-361 7/14/76
1978	5970	95-194 4/7/77	4/25/77 # 151 y347-n43	95-446 7/13/77 # 409 y350-n40		95-282 6/21/77	5/17/77 # 144 y90-n3	95-446 7/14/77 VV	95-79 7/30/77

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		Authorization	-House			Authoriz	ation—Senat	e	Laws
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1979	10929	95-1118 5/6/78	5/24/78 # 372 y319-n67	95-1402 8/4/78 VV	2571	95-826 5/15/78	H ⁵ 7/11/78 # 203 y87-n2	95-1402 8/4/78 VV	VETO 8/17/78
	14042	95-1573 9/15/78	S⁶ 10/4/78 # 872 y367-n22	7	3486	95-1197 9/15/78	S 9/26/78 # 406 y89-n3	7	95-485 10/20/78
1980	4040	96-166 5/15/79	S ⁸ 9/14/79 # 472 y282-n46	96-546 10/26/79 # 610 y300-n26	428	96-197 5/31/79	S 6/13/79 # 127 y89-n7	96-546 10/24/79 VV	96-107 11/9/79
1981	6974	96-916 4/30/80	5/21/80 # 250 y338-n62	96-1222 8/26/80 # 489 y360-n49	_	96-826 6/20/80	7/2/80 # 295 y84-n3	96-1222 8/26/80 # 384 y78-n2	96-342 9/8/80
1982	3519	97-71, pt. 1 ⁹ 5/19/81	S¹⁰7/16/81 # 140 y354-n63	97-311 11/17/81 # 309 y335-n61	815	97-58 5/6/81	5/14/81 # 119 y92-n1	97-311 11/5/81 VV	97-86 12/1/81
1983	6030	97-482 4/13/82	S ¹¹ 7/29/82 # 232 y290-n73	97-749 8/18/82 # 297 y251-n148	2248	97-330 4/13/82	5/13/82 # 120 y84-n8	97-749 8/17/82 # 331 y77-n21	97-252 9/8/82

		Authorization	-House			Authoriz	ation—Senat	e	Laws
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1984	2969	98-107 5/11/83	S ¹² 7/29/83 # 275 y305-n114	98-352 9/15/83 # 339 y266-n152	675	98-174 7/5/83	7/26/83 # 221 y83-n15	98-352 9/13/83 # 244 y83-n8	98-94 9/24/83
1985	5167	98-691 4/19/84	5/31/84 # 204 y298-n98)	98-1080 9/26/84 VV	2723	98-500 5/31/84	H ¹³ 6/20/84 # 152 y82-n6	98-1080 9/27/84 VV	98-525 10/19/84
1986	1872	99-81 5/10/85	S ¹⁴ 6/27/85 VV	99-235 10/29/85 VV	1160	5/16/85 No Rpt.	6/5/85 # 106 y92-n3	99-235 7/30/85 # 167 y94-n5	99-145 11/8/85
1987	4428	99-718 7/25/86	S ¹⁵ 9/18/86 # 358 y255-n152	99-1001 10/15/86 # 467 y283-n128	2638	99-331 S 7/8/86	8/9/86 #207 y86-n3	98-1001 10/15/86 VV	99-661 11/14/86
1988	1748	100-58 4/15/87	5/20/87 # 141 y239-n177	100-466 11/18/87 # 440 y264-n158	1174	100-57 S 5/8/87	S ¹⁶ 10/2/87 # 300 y56-n42	100-466 11/19/87 # 384 y86-n9	100-180 12/4/87
1989	4264	100-563 4/5/88	5/11/88 # 126 y252-n172	100-753 7/14/88 # 233 y229-n83	2355	100-326 5/4/88	H ¹⁷ 5/27/88 VV	100-753 7/14/88 # 252 y64-n30	VETO 8/3/88

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		Authorization	-House			Authoriz	ation—Senat	e	Laws
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
	4481 ¹⁸	¹⁹ 100-735 6/28/88	7/12/88 VV	100-989 9/28/88 # 359 y369-n48	2749	8/11/88 VV	H 9/15/88 VV	100-989 9/28/88 # 340 y91-n4	100-456 9/29/88
1990	2461	101-121 7/1/89	7/27/89 # 185 y261-n162	101-331 11/9/89 # 343 y236-n172	1352	101-81 7/19/89	H ²⁰ 8/2/89 # 161 y95-n4	101-331 11/15/89 # 299 y91-n8	101-189 11/29/89
1991	4739	101-665 8/3/90	9/19/90 # 352 y256-n155	101-923 10/24/90 # 517 y271-n156	2884	101-384 7/20/90	H ²¹ 8/4/90 # 227 y79-n16	101-923 10/26/90 # 320 y80-n17	101-510 11/5/90
1992	2100	102-60 5/13/91	5/22/91 # 110 y268-n161	102-311 11/18/91 # 400 y329-n82	1507	102-113 H 7/19/91	H ²² 8/2/91 VV	102-311 11/22/91 # 265 y79-n15	102-190 12/5/91
1993	5006	102-527 5/19/92	6/5/92 # 172 y198-n168	102-966 10/3/92 # 461 y304-n100	3114	102-352 7/31/92	H ²³ 9/19/92 VV	102-966 10/5/92 VV	102-484 10/23/92
1994	2401	103-200 7/30/93	9/29/93 # 474 y268-n162	103-357 11/15/93 # 565 y273-n135	1298	103-112 7/27/93	H ²⁴ 9/4/93 # 265 y92-n7	103-357 11/17/93 # 380 y77-n22	103-160 11/30/93

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Authorization—House						Authoriz	e	Laws	
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1995	4301	103-499 5/10/94	6/9/94 # 226 y260-n158	103-701 S²⁵ 8/17/94 # 404 y280-n137	2182	103-282 6/14/94	²⁶ 7/1/94 VV	103-701 9/13/94 # 297 y80-n18	103-337 10/5/94
1996	1530	104-131 6/1/95	6/15/95 # 385 y300- n126	104-406 12/15/95 # 865 y267-n149	1026	104-112 7/12/95	H 9/6/95 # 399 y64-n34	104-406 12/19/95 # 608 y51-n43	VETO 12/28/95
			S 1/5/96 VV	104-450 1/24/96 # 16 y287-n129	1124	8/7/95 No Rpt.	9/6/95 VV ²⁸	104-450 1/26/96 # 5 y56-n34	104-106 2/10/96
1997	3230	104-563 5/7/96	5/15/96 # 174 y272-n153	104-724 8/1/96 # 397 y285-n132	1745	104-261 5/13/96	H ²⁹ 7/10/96 # 187 y68-n31	104-724 9/10/96 # 279 y73-n26	104-201 9/23/96
1998	1119	105-132 6/16/97	6/25/97 # 236 y304- n120	105-340 10/28/97 # 534 y268- n123	936	No Report 6/18/97	H ³⁰ 7/11/97 # 173 y94-n4	105-340 11/6/97 # 296 y90-n 10	105-85 11/18/97

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Authorization—House						Authoriz	Laws		
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1999	3616	105-532 5/12/98	5/21/98 # 183 y357-n60	105-736 9/24/98 # 458 y373-n50	2057	No Report 5/11/98	H ³¹ 6/25/98 # 181 y88-n4	105-736 10/1/98 # 293 y96-n2	105-261 10/17/98
2000	1401	106-162 5/24/99	S ³² 6/14/99 UC	106-301 9/15/99 # 424 y375-n45	1059	106-50 5/17/99	5/27/99 # 154 y92-n3	106-301 9/22/99 # 284 y93-n5	106-65 10/5/99
2001	4205	106-616 5/12/00	5/18/00 # 208 y353-n63	106-945 10/11/00 # 522 y382-n31	2549	106-292 5/12/00	H ³³ 7/13/0 0 # 179 y97-n3	106-945 10/12/00 # 275 y90-n3	106-398 10/30/00

After passing H.R. 14000 by recorded vote # 200, the House passed S. 2546 by voice vote and laid H.R. 14000 on the table.
Senate reported out a substitute bill for H.R. 15495 as passed the House.
Senate substituted text of S. 3000, then passed H.R. 14592 in lieu.
Senate passed H.R. 6674 in lieu of S. 920.
Senate passed H.R. 10929 in lieu of S. 2571.
House passed S. 3486 amended in lieu of H.R. 14042.
Senate agreed to House amendments. No conference was held.
House passed H.R. 4040, laid it on the table by voice vote, then passed S. 428 in lieu by voice vote.
H.R. 3519 had a three-part report; this date is for the earliest report.
House passed S. 815 in lieu of H.R. 3519.

- House laid H.R. 6030 on the table and passed S. 2248 in lieu. 11
- House inserted text of H.R. 2969 into S. 675, then passed it by voice vote. Senate substituted text of S. 2723, then passed H.R. 5167. House passed S. 1160, amended, in lieu of H.R. 1872. 12
- 13
- 14
- House inserted text of H.R. 4428, then passed S. 2638. 15
- Senate inserted text of S. 1174, then passed H.R. 1748. 16
- Senate folded text of S. 2355 into H.R. 4264, then passed it. 17
- After the initial bill was vetoed, an amended version was added to an existing bill on military base closures–H.R. 4481. 18
- H.R. 4481 had a four-part report; the date is that of the earliest report. 19
- Senate inserted text of S. 1352, then passed H.R. 2461. 20
- Senate inserted text of S. 2884, then passed H.R. 4739. 21
- Senate inserted text of S. 1507, then passed H.R. 2100. 22
- Senate inserted text of S. 3114, then passed H.R. 5006. Senate inserted text of S. 1298, then passed H.R. 2401. 23
- 24
- House passed S. 2182 by voice vote on 7/25/94 after substituting the text of H.R. 4301 as passed the House. 25
- Senate inserted text of S. 2182, then passed H.R. 4301.
- After veto of H.R. 1530 and failure to override, an amended conference report on S. 1124 was passed. The President signed P.L. 104-106 on 2/10/96. 27
- Senate struck all but the enacting clause and substituted division A of S. 1026. 28
- Senate substituted text of S. 1745, then passed H.R. 3230. 29
- Senate passed S. 936, inserted text of S. 936 into H.R. 1119, then passed H. R. 1119 by voice vote. 30
- Senate passed S. 2057 by roll call vote # 181 on 6/25/98, then struck all but the enacting clause of H.R. 3616, inserted the text of S. 2057, then passed 31 H.R. 3616 on 6/25/98 by unanimous consent.

³² House passed H.R. 1401 on 6/10/99 by roll call vote # 191, 365-58, then the bill was laid on the table. Subsequently, on 6/14/00 the House struck all but the enacting clause of S. 1059, substituted the text of H.R. 1401, and passed S.1059 without objection.

³³ Senate struck all after the Enacting Clause and substituted the language of S.2549 amended, then passed H. R. 4205 in lieu of S. 2549 with an amendment. H.R. 4205 enacted into law the text of H.R. 5408 as introduced on 10/6/00.

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Table 2	Appropriation Bills
1 abic 2.	Appropriation Dins

Appropriation—House						Appropriation—Senate			
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1970	15090	91-698 12/3/69	12/8/69 # 306 y330-n33	91-766 12/18/69 VV		91-607 12/12/69	12/15/69 # 241 y85-n4	91-766 12/18/69 VV	91-171 12/29/69
1971	19590	91-1570 10/6/70	10/8/70 # 338 y274-n31	91-1799 ³⁴ 12/29/70 # 452 y234-n18		91-1392 12/3/70	12/8/70 # 417 y89-n0	91-1799 12/29/70 # 457 y70-n2	91-668 1/11/71
1972	11731	92-666 11/11/71	11/17/71 # 402 y343-n51	92-754 12/15/71 # 466 y293-n39	-	92-498 11/18/71	11/23/71 # 396 y80-n5	92-754 12/15/71 VV	92-204 12/18/71
1973	16593	92-1389 9/11/72	9/14/72 # 368 y322-n41	92-1566 10/12/72 # 434 y316-n42	-	92-1243 9/29/72	10/2/72 # 496 y70-n5	92-1566 10/13/72 VV	92-570 10/26/72
1974	11575	93-662 11/26/73	11/30/73 # 610 y336-n23	93-741 12/20/73 # 712 y336-n32		93-617 12/12/73	12/13/73 # 581 y89-n2	93-741 12/20/73 VV	93-238 ½/74

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Appropriation—House					Appropriation—Senate				Laws
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1975	16243	93-1255 8/1/74	8/6/74 # 455 y350-n43	93-1363 7/23/74 # 534 y293-n59		93-1104 8/16/74	8/21/74 # 376 y86-n5	93-1363 9/24/74 VV	93-437 10/8/74
1976	9861	94-517 9/25/75	10/2/75 # 575 y353-n61	94-710 12/12/75 # 777 y314-n57	_	94-446 11/6/75	11/18/75 # 505 y87-n7	94-710 12/17/75 # 602 y87-n9	
				³⁵ 1/27/76 # 21 y323-n99					94-212 2/9/76
1977	14262	94-1231 6/8/76	6/17/76 # 401 y331-n53	94-1475 9/9/76 # 702 y323-n45		94-1046 7/22/76	8/9/76 # 511 y82-n6	94-1475 9/13/76 VV	94-419 9/22/76
1978	7933	95-451 6/21/77	6/30/77 # 402 y333-n54	95-565 9/8/77 # 516 y361-n36	-	95-325 7/1/77	7/19/77 # 308 y91-n2	95-565 9/9/77 VV	95-111 9/21/77
1979	13635	95-1398 7/27/78	8/9/78 # 665 y339-n60	95-1764 10/12/78 VV		95-1264 10/2/78	10/5/78 # 445 y86-n3	95-1764 10/12/78 # 487 y77-n3	95-457 10/13/78

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Appropriation—House					Appropriation—Senate				Laws
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1980	5359	96-450 9/20/79	9/28/79 # 522 y305-n49	96-696 12/12/79 VV	_	96-393 11/1/79	11/9/79 # 401 y73-n3	96-696 12/13/79 VV	96-154 12/21/79
1981	8105	96-1317 9/11/80	9/16/80 # 549 y351-n42	96-1528 12/4/80 # 673 y321- <i>n</i> 36		96-1020 11/19/80	11/21/80 # 483 y73-n1	96-1528 12/5/80 # 510 y73-n1	96-527 12/15/80
1982	4995	97-333 11/16/81	11/18/81 # 320 y335-n61	97-410 12/15/81 # 363 y334- <i>n</i> 84	1857	97-273 11/17/81	H 12/4/81 # 456 y84-n5	97-410 12/15/81 # 489 y93-n4	97-114 12/29/81
1983	7355	97-943 12/2/82	12/8/82 # 425 y346-n68		2951	97-580 9/23/82			
	H.J.Re s. 631 ³⁶	97-959 12/10/82	12/14/82 # 451 y204-n200	97-980 12/20/82 y232-n54 DV		12/15/82 No Report	12/19/82 # 455 y63-n31	97-980 12/20/82 # 459 y55-n41	97-377 12/21/82
1984	4185	98-427 10/20/83	11/2/83 # 443 y328-n97	98-567 11/18/83 # 531 y311-n99	2039	98-292 11/1/83	H ³⁷ 11/8/83 # 344 y86-n6	98-567 11/18/83 # 380 y75-n6	98-212 12/8/83

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Appropriation—House					Appropriation—Senate				Laws
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1985	6329	98-1086 9/26/84			3026	96-636 9/26/84			
	H.J.Re s. 648 ³⁸	98-1030 9/17/84	9/25/84 ³⁹ # 421 y316-n91	98-1159 10/10/84 DV y252-n60		98-1159 9/27/84	10/4/84 VV	98-1159 10/11/84 # 287 y78-n11	98-473 10/12/84
1986	3629	99-332 10/24/8	10/30/85 # 379 y359-n67			99-176 11/6/85			
	H.J.Re s 465 ³⁶	99-403 11/21/85	12/4/85 # 427 y212-n208	99-450 12/19/85 # 476 y261-n137		12/5/85 No Report	12/10/85 VV	99-450 12/19/95 VV	99-190 12/19/85
1987	5438	99-793 8/14/86			2827	99-446 9/17/86			

Appropriation—House					Appropri	e	Laws		
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
	H.J.Re s. 738 ³⁶		9/25/86 # 417 y201-n200	99-1005 10/15/86 # 472 y235-n172		99-500 9/29/86	10/3/86 # 330 y82-n13	99-1005 10/17/86 VV	99-591 ⁴⁰ 10/30/86
1988	3576	100-410 10/28/87			1923	100-235 12/4/87			
	H.J.Re s 395 ³⁶	100-415 10/29/87	12/3/87 # 458 y248-n170	104-498 12/22/87 # 510 y209-n208		100-238 12/8/87	12/11/87 # 414 y72-n21	100-498 12/22/87 # 420 y59-n30	100-202 12/22/87
1989	4781	100-681 6/10/88	6/21/88 # 193 y360-n53	100-1002 9/30/88 # 372 y327-n77		100-402 H 6/24/88	H 8/11/88 # 308 y90-n4	100-1002 9/30/88 VV	100-463 10/1/88
1990	3072	101-208 8/1/89	8/4/89 # 218 y312-n105	101-345 11/15/89 VV		101-132 9/14/89	9/29/89 # 217 y96-n2	101-345 11/17/89 VV	101-165 11/21/89

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Appropriation—House					Appropri	e	Laws		
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1991	5803	101-822 10/10/90	10/12/90 # 455 y322-n97	101-938 10/25/90 VV	3189	101-521 10/11/90	H ⁴¹ 10/16/ 90 # 273 y79-n16	101-938 10/26/90 # 319 y80-n17	101-511 11/5/90
1992	2521	102-95 6/4/91	6/7/91 # 145 y273-n105	102-328 11/20/91 VV		102-154 9/20/91	9/26/91 VV	102-328 11/23/91 # 272 y66-n29	102-172 11/26/91
1993	5504	102-627 6/29/92	7/2/92 # 266 y328-n94	102-1015 10/5/92 VV		102-408 9/17/92	9/23/92 # 229 y86-n10	102-1015 10/5/92 VV	102-396 10/6/92
1994	3116	103-254 9/22/93	9/30/93 # 480 y325-n102	103-339 11/10/93 VV		103-153 10/4/93	10/21/93 VV	103-339 11/10/93 # 368 y88-n9	103-139 11/11/93
1995	4650	103-562 6/27/94	6/29/94 # 313 y330-n91	103-747 9/29/94 # 446 y327-n86	_	103-321 7/29/94	8/11/94 # 282 y86-n14	103-747 9/29/94 VV	103-335 9/30/94

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Appropriation—House					Appropriation—Senate				
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
1996	2126	140-208 7/27/95	9/7/95 # 646 y294-n125	104-261 9/29/95 # 700 y151-n267	1087	104-124 7/28/95	H ⁴² 9/5/95 # 397 y62-n35		
				104-344 11/16/95 # 806 y270-n158				104-344 11/16/95 # 579 y59-n39	104-61 ⁴³ 12/1/95
1997	3610	104-617 6/11/96	6/13/96 # 247 y278-n126	104-863 9/28/96 # 455 y370-n37	1894	104-286 6/20/96	H ⁴⁴ 7/18/96 # 200 y72-n27	104-863 9/30/96 VV	104-208 9/30/96
1998	2266	105-206 7/25/97	7/29/97 # 338 y322- n105	105-265 9/25/97 # 442 y356-n65	1005	105-45 7/10/97	H ⁴⁵ 7/15/97 # 176 y94-n4	105-265 9/25/97 # 258 y93-n 5	105-56 ⁴⁶ 10/8/97
1999	4103	105-591 6/22/98	6/24/98 # 266 y358-n61	105-746 9/28/98 # 471 y369-n43	2132	105-200 6/4/98	H ⁴⁷ 7/30/98 # 252 y97-n2	105-746 9/29/98 # 291 y94-n2	105-262 10/17/98
2000	2561	106-244 7/20/99	7/22/99 # 334 y379-n45	106-371 10/13/99 # 494 y372-n55	1122	106-53 5/25/99	H ⁴⁸ 7/28/99 UC	106-371 10/14/99 # 326 y87-n11	106-79 10/25/99

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Appropriation—House					Appropriation—Senate				Laws
FY	H.R.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	S.	Report # Date Reported	Passed Vote # yeas-nays	Conf. Rept. # Passed Vote # yeas-nays	Public Law Signed
2001	4576	106-644 6/1/00	6/7/00 # 241 y367-n58	106-754 7/19/00 # 413 y367- <i>n</i> 58	2593	106-298 5/18/00	H⁴⁹6/13/0 0 # 127 y95-n3	106-754 7/27/00 # 230 y91- <i>n</i> 9	106-259 8/9/00

³⁴ Vote on second conference report. First conference report (91-1759) passed by the House 328-30 but tabled in the Senate.

³⁵ House agreed to Tunney amendment banning any funding for activities in Angola, thus clearing this bill to be sent to the President.

A continuing resolution, which was passed instead of the normal DOD appropriations bill. 36

Senate incorporated text of S. 2039 into H.R. 4185, then passed it. 37

Both House and Senate bills were incorporated into this continuing resolution, which was passed instead of the normal DOD appropriations bill. 38

House inserted texts of H.R. 3678, H. R. 5119, and H. R. 5913. 39

40 Updated version of P.L. 99-500.

Senate passed S. 3189 on 10/15/90, then vitiated this action on 10/16/90, and passed H.R. 5803 in lieu. 41

Senate passed S. 1087, amended by recorded vote # 397 on 9/5/95, then passed H.R. 2126 in lieu on 9/8/95 by voice vote. 42

⁴³ The President allowed H.R. 2126 to become law without his signature.

⁴⁴ Senate substituted the text of S. 1894, then passed H.R. 3610.

⁴⁵ Senate passed S. 1005, amended by vote # 176 on 7/15/97, then inserted text of S. 1005 into H.R. 2266, and passed it in lieu on 7/29/97 by voice vote. ⁴⁶ President Clinton used his line item veto power to veto several items in this law.

⁴⁷ Senate passed H.R. 4103 in lieu of S. 2132.

⁴⁸ On 7/28/99 the Senate vitiated previous passage of its own defense appropriations bill (S. 1122, 6/8/99, vote # 158, 93-4), and passed H.R. 2561 after striking all but the enacting clause and inserting the text of S. 1122.

⁴⁹ On 6/18/00 the Senate struck all but the enacting clause of H.R. 4576 and substituted the language of S. 2593, and on 6/13/00 the Senate passed H.R. 4576 amended.

Definitions

This section taken from CRS Report 93-317, A Defense Budget Primer, 1993.

- ! Appropriation—One form of budget authority provided by Congress permitting Federal agencies to incur obligations and to make payments out of the Treasury for specific purposes. Appropriated funds must be spent for purposes specifically designated by Congress but are not necessarily spent in the year in which they are provided.
- ! Authorization—Establishes or maintains a Government program or agency by defining its scope. May set a specific limit on how much Congress can appropriate for that program. Authorizing legislation is normally a prerequisite for appropriation. An authorization does not make money available.
- ! Continuing resolution—Legislation enacted by Congress to provide budget authority for Federal agencies and programs in lieu of regular appropriations acts. CRs may be temporary (providing only stop-gap funding until passage of regular appropriations acts) or full-year (substituting for one or more regular appropriations acts).
- ! Supplemental Appropriation—An act appropriating funds in addition to what is provided in a regular annual appropriation act. Military and DOD civilian pay raises are often funded in supplemental appropriation acts.

Table 3. Real Growth/Decline in National Defense Funding,FY1940-FY2005

Budget Authority Outlays Constant Real Constant Real Fiscal Current FY2001 Growth/ Current FY2001 Growth/ **Dollars Dollars Decline** Year **Dollars Dollars** Decline 1940 24.9 1.7 1941 6.4 92.1 +269.8% 1942 25.7 334.9 +263.6%1943 66.7 801.5 +139.3% 1944 79.1 979.5 +22.2%1945 39.2 574.8 83.0 1061.6 +8.4%1946 523.5 -8.9% 42.7 44.0 545.1 -48.7% 12.8 1947 9.0 108.4 -79.3% 149.3 -72.6% 1948 9.5 102.0 -5.8% 9.1 102.3 -31.5% 1949 10.9 119.9 +17.5%13.2 141.6 +38.4%1950 16.5 164.9 +37.5% 13.7 146.8 +3.7%1951 23.6 57.8 455.6 +176.4% 225.6 +53.7%1952 67.5 550.5 +20.8%46.1 402.2 +78.3%1953 56.9 474.3 -13.8% 52.8 446.1 +10.9%1954 38.7 340.5 -28.2% 49.3 424.3 -4.9% 1955 32.9 287.6 -15.5% 42.7 362.4 -14.6% 1956 35.0 287.7 +0.0%42.5 342.4 -5.5% 1957 39.4 45.4 309.4 +7.5%347.3 +1.4%1958 40.1 299.0 -3.3% 46.8 339.5 -2.3% 1959 45.1 315.7 +5.6%49.0 339.4 -0.0% 1960 44.3 304.7 -3.5% 48.1 331.7 -2.3% 49.6 1961 45.1 308.1 331.3 -0.1% +1.1%1962 50.2 337.3 +9.5%52.3 350.4 +5.7%52.1 1963 342.6 53.4 354.6 +1.2%+1.6%1964 51.6 326.8 -4.6% 54.8 351.0 -1.0% 1965 50.6 50.6 320.6 312.5 -4.4% -8.7% 1966 64.4 364.9 +16.8% 58.1 343.4 +7.1%1967 73.1 398.2 +9.1%71.4 397.4 +15.7%77.2 81.9 433.7 1968 405.1 +1.8%+9.1%1969 78.5 395.5 -2.4% 82.5 422.6 -2.6% -7.3% 1970 -9.7% 81.7 391.6 75.3 357.3 1971 72.7 325.3 -8.9% 78.9 356.9 -8.9% 1972 76.4 313.1 -3.7% 79.2 331.3 -7.2%

(current and constant FY2001 dollars in billions)

	Bud	get Autho	ority		Outlays				
Fiscal	Current	Constant FY2001	Growth/	Current	Constant FY2001	Growth/			
Year	Dollars	Dollars	Decline	Dollars	Dollars	Decline			
1973	79.1	299.2	-4.5%	76.7	301.9	-8.9%			
1974	81.5	283.6	-5.2%	79.3	289.1	-4.3%			
1975	86.2	274.5	-3.2%	86.5	282.9	-2.1%			
1976	97.3	287.7	+4.8%	89.6	273.7	-3.2%			
1977	110.2	299.3	+4.0%	97.2	276.3	+0.9%			
1978	117.2	295.1	-1.4%	104.5	276.5	+0.1%			
1979	126.5	294.0	-0.4%	116.3	285.5	+3.3%			
1980	143.9	299.1	+1.7%	134.0	293.0	+2.6%			
1981	180.0	334.8	+11.9%	157.5	306.7	+4.7%			
1982	216.5	371.9	+11.1%	185.3	328.8	+7.2%			
1983	245.0	402.8	+8.3%	209.9	354.7	+7.9%			
1984	265.2	421.6	+4.7%	227.4	369.3	+4.1%			
1985	294.7	448.4	+6.3%	252.7	391.6	+6.0%			
1986	289.1	430.2	-4.0%	273.4	412.1	+5.3%			
1987	287.4	416.1	-3.3%	282.0	413.4	+0.3%			
1988	292.0	407.7	-2.0%	290.4	412.0	-0.3%			
1989	299.6	402.6	-1.3%	303.6	413.3	+0.3%			
1990	301.2	393.3	-2.3%	297.9	393.9	-4.7%			
1991	296.2	370.5	-5.8%	296.7	374.9	-4.8%			
1992	287.7	352.5	-4.9%	286.1	351.3	-6.3%			
1993	281.1	334.7	-5.0%	283.9	337.8	-3.8%			
1994	263.3	306.7	-8.4%	278.9	324.0	-4.1%			
1995	266.3	304.1	-0.8%	271.0	309.3	-4.5%			
1996	266.0	297.5	-2.2%	265.2	296.4	-4.2%			
1997	270.3	295.9	-0.5%	270.4	294.9	-0.5%			
1998	271.3	290.8	-1.7%	268.4	286.9	-2.7%			
1999	292.1	307.0	+5.6%	274.9	288.7	+0.6%			
2000	293.3	301.6	-1.8%	290.6	298.8	+3.5%			
2000	305.4	305.4	+1.3%	291.2	291.2	-2.6%			
2001	309.2	302.7	-0.9%	298.4	291.2	+0.4%			
2002	315.6	302.3	-0.1%	307.4	292.2	+0.9%			
2003	313.0	302.3	+0.0%	316.5	295.0 296.6	+0.5%			
2005	331.7	302.8	+0.1%	330.7	302.7	0.02			

Table by Stephen Daggett, Foreign Affairs, National Defense, and Trade Division, CRS.

Sources: U.S. Office of Management and Budget, *Historical Tables: Budget of the United States Government, Fiscal Year 1999*, February 1998; deflators and figures on Desert Shield/Desert Storm costs and receipts from Under Secretary of Defense Comptroller; CRS calculations.

Notes:

Figures for FY1990 and beyond exclude costs and receipts of Operation Desert Shield/Desert Storm.

Figures for FY1998-2003 reflect Administration projections.

No data are available for budget authority prior to FY1945.

Figures for budget authority reflect one unavoidable statistical discontinuity. Figures prior to FY1976 are from DOD data that have not been revised to reflect accrual accounting for military retirement in years prior to its adoption in FY1985. Figures from FY1976 on have been revised by the Office of Management and Budget to reflect accrual accounting. The difference, however, is relatively small and does not significantly affect the figures as an indication of trends in national defense funding.

Fiscal					Change
Year	Request	House	Senate	Enacted	from Request
1950	13,321	13,376	13,268	12,766	-555
1951	13,038	12,849	12,955	12,955	-83
1952	55,944	54,424	58,081	55,226	-718
1953	49,036	43,889	44,094	44,302	-4,734
1954	33,639	34,353	34,431	34,291	+652
1955	29,842	28,650	29,138	28,766	-1,076
1956	32,205	31,460	31,855	31,855	-350
1957	34,148	33,635	34,784	34,657	+509
1958	36,193	33,563	34,392	33,760	-2,433
1959	38,787	38,410	40,043	39,603	+816
1960	39,248	38,848	39,594	39,228	-20
1961	49,355	39,338	40,515	39,997	-9,358
1962	42,942	42,711	46,848	46,663	+3,720
1963	47,907	47,839	48,429	48,136	+229
1964	49,104	47,082	47,340	47,220	-1,884
1965	47,471	46,759	46,774	46,752	-719
1966	46,852	45,067	46,756	46,766	-86
1967	57,664	58,616	58,190	58,067	+403
1968	71,584	70,295	70,132	69,937	-1,647
1969	77,074	72,240	71,887	71,870	-5,204
1970	75,278	69,960	60,323	69,641	-5,638
1971	68,746	66,807	66,417	66,596	-2,150
1972	73,544	71,048	70,349	70,518	-3,025
1973	79,600	74,576	74,572	74,373	-5,227
1974	77,240	74,091	73,254	73,704	-3,536
1975	87,057	82,984	81,584	82,096	-4,961
1976	97,858	90,219	90,722	90,467	-7,391
TQ	23,118	21,675	21,850	21,861	-1,257
1977	107,964	105,397	104,014	104,344	-3,621
1978	113,877	110,082	109,805	111,184	-2,693
1979	119,300	119,019	116,423	117,256	-2,045

Table 4. Congressional Action on Annual Department of Defense
Appropriations Requests: FY1950-2001

(new budget authority in millions of current year dollars)

Fiscal					Change
Year	Request	House	Senate	Enacted	from Request
1980	132,321	129,524	131,661	130,981	-1,339
1981	154,496	157,211	160,848	159,739	+5,242
1982	200,878	197,443	208,676	199,691	-1,187
1983	249,550	230,216	233,389	231,496	-18,054
1984	260,840	246,505	252,101	248,852	-11,988
1985	292,101	268,172	277,989	274,278	-17,823
1986	303,830	268,727	282,584	281,038	-22,792
1987	298,883	264,957	276,883	273,801	-25,082
1988	291,216	268,131	277,886	278,825	-12,391
1989	283,159	282,603	282,572	282,412	-747
1990	288,237	286,476	288,217	286,025	-2,211
1991	287,283	267,824	268,378	268,188	-19,095
1992	270,936	270,566	270,258	269,911	-1,025
1993	261,134	251,867	250,686	253,789	-7,345
1994	241,082	239,602	239,178	240,570	-512
1995	244,450	243,573	243,628	243,628	-822
1996	236,344	243,998	242,684	243,251	+6,907
1997	234,678	245,217	244,897	243,947	+9,268
1998	243,924	248,335	247,185	247,709	+3,785
1999	250,999	250,727	250,518	250,511	-488
2000	263,266	267,900	263,932	267,795	+4,529
2001	284,501	288,513	287,631	287,806	+3,305

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Table by Stephen Daggett, Foreign Affairs, Defense, and Trade Division, CRS.

Sources: For FY1950-74, Department of Defense FAD Table 809, issued Oct. 21, 1974; FY1975-82 and FY1989-99, annual Appropriations Committee conference reports; FY1983-88, Department of Defense Comptroller, annual reports on congressional action on appropriations requests (FAD-28 tables);

FY2000-01, House Appropriations Committee.

Notes: Amounts are for the basic Department of Defense appropriations bill only and exclude military construction (including family housing), military assistance program, and supplemental appropriations. Before the mid-1980s, supplemental appropriations were provided annually for pay raises and sometimes included substantial amounts for contingencies. In the FY1951 budget, Congress provided \$32.8 billion in supplemental appropriations mainly for Korean war costs. Congress also provided supplemental appropriations of \$12.0 billion in FY1966 and \$12.2 billion in FY1967 mainly for Vietnam war costs. Supplemental amounts in other years ranged from zero in FY1953-55 and FY1957 to \$4.8 billion in FY1974.

	Request	Enacted	Difference
FY1995	•		
H.R. 889, P.L. 104-6, 4/10/95			
Supplemental Appropriations	2,207	2,710	+503
Offsetting Rescissions	-703	-2,332	-1,629
Total, Supplemental Appropriations	1,504	349	-1,155
FY1996			
Regular Appropriations			
DOD Appropriations	236,344	243,251	+6,907
MilCon Appropriations	10,698	11,177	+479
Energy Appropriations	11,116	10,656	-459
Other Appropriations	255	258	+3
Offsetting Receipts	-920	-920	0
Total, Regular Appropriations	257,493	264,423	+6,930
H.R. 3019, P.L. 104-134, 4/26/96			
Supplemental Appropriations	620	962	+342
Offsetting Rescissions	-960	-1,032	-72
Total, Supplemental Appropriations	-340	-70	+270
FY1997			
Regular Appropriations			
DOD Appropriations	234,678	243,947	+9,268
MilCon Appropriations	9,132	9,982	+850
Energy Appropriations	11,066	11,352	+286
Other Appropriations	461	359	-102
Offsetting Receipts	-975	-978	-3
Total, Regular Appropriations	254,363	264,662	+10,300
H.R. 1871, P.L. 105-18, 6/12/97			
Supplemental Appropriations	2,098	1,929	-169
Offsetting Rescissions ^a	-4,872	-1,930	+2,942
Total, Supplemental Appropriations	-2,774	-0	+2,774
FY1998			
Regular Appropriations			
DOD Appropriations	243,924	247,709	+3,785
MilCon Appropriations	8,383	9,183	+800
Energy Appropriations	13,615	11,540	-2,075
Other Appropriations	686	726	+40
Offsetting Receipts	-1,000	-1,169	-169
Total, Regular Appropriations	265,608	267,989	+2,381
H.R. 3579, P.L. 105-174, 5/1/98			
Supplemental Appropriations	2,021	2,860	+839
Offsetting Rescissions	0	0	0
Total, Supplemental Appropriations	2,021	2,860	+839

Table 5. Defense Appropriations Since the 104th Congress (budget authority in millions of dollars)

	Request	Enacted	Difference
FY1999	•		
Regular Appropriations			
DOD Appropriations	250,999	250,511	-488
MilCon Appropriations	7,784	8,450	+666
Energy Appropriations	12,158	11,879	-279
Other Appropriations	776	817	+41
Offsetting Receipts	-1,271	-1,266	+5
Total, Regular Appropriations	270,446	270,390	-55
H.R. 4328, P.L. 105-277, 10/20/98			
Supplemental Appropriations		8,281	+8,281
H.R. 1664/H.R. 1141, P.L. 106-31, 5/18/99			
Supplemental Appropriations ^b	5,376	10,895	+5,519
FY2000			
Regular Appropriations			
DOD Appropriations ^c	263,266	267,795	+4,529
MilCon Appropriations ^d	5,438	8,374	+2,936
Energy Appropriations	12,281	12,033	-248
Other Appropriations	865	849	-16
Offsetting Receipts	-1,406	-1,506	
Omnibus Appropriations 0.38% Cut		-1,006	-1,006
Total, Regular Appropriations	280,444	286,540	+6,095
H.R. 4425, P.L. 106-246, 7/13/00			
Supplemental Appropriations	2,288	6,757	+4,469
FY2001 (Enacted through 9/08/00)			
Regular Appropriations			
DOD Appropriations	284,501	287,806	+3,305
FY2000 Supplemental in Regular Bill		1,779	+1,779
MilCon Appropriations	8,034	8,834	+800
Energy Appropriations			
Other Appropriations			
Total, Regular Appropriations			
GRAND TOTAL	1,628,963	1,681,495	+52,532

^a Administration rescissions request includes \$4.8 billion in authority for the Secretary of Defense to make cuts in previously appropriated funds up to that amount.

^b Of the enacted amount, \$1,838 million was for pay and benefit improvements beginning in FY2000. Senate considered only the conference report.

^c Total enacted includes \$7,200 million in emergency appropriations. ^d Request also proposed \$3,061 million of advance FY2001 appropriations.