

# CRS Report for Congress

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## Low Income Home Energy Assistance Program (LIHEAP): Estimated Allocations

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### Summary

The Low Income Home Energy Assistance Program (LIHEAP) is a block grant program under which the federal government gives annual grants to states, the District of Columbia, U.S. territories and commonwealths, and Indian tribal organizations to operate multi-component home energy assistance programs for needy households. This report contains two tables that show estimated LIHEAP allocations to the states. **Table 1** shows amounts proposed by the President, House of Representatives, and Senate for FY2007, while **Table 2** shows estimated state allocations at other hypothetical increments. For detailed information on how the LIHEAP formula allocates funds to the states, see CRS Report RL33275, *Low-Income Home Energy Assistance Allocation Rates: Legislative History and Current Law*, by Julie M. Whittaker and Libby Perl. This report will be updated when proposed funding levels change.

### Low Income Home Energy Assistance Program

The Low Income Home Energy Assistance Program (LIHEAP) is a block grant program under which the federal government gives annual grants to states, the District of Columbia, U.S. territories and commonwealths, and Indian tribal organizations to operate multi-component home energy assistance programs for needy households.<sup>1</sup> Established in 1981 by Title XXVI of P.L. 97-35, LIHEAP has been reauthorized and amended several times, most recently in 2005, when P.L. 109-58 reauthorized annual regular LIHEAP funds at \$5.1 billion per year from FY2005 to FY2007. The total LIHEAP appropriation for FY2006 was \$3.161 billion (P.L. 109-149 and P.L. 109-204), the largest amount ever appropriated for the program.

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<sup>1</sup> For additional information on LIHEAP, see CRS Report RL31865, *The Low-Income Home Energy Assistance Program (LIHEAP): Program and Funding*, by Libby Perl.

The LIHEAP statute provides for two types of program funding: regular funds and contingency funds. Regular funds are allotted to states according to methods prescribed by the LIHEAP statute.<sup>2</sup> The method of allotment may change based on the amount of funds appropriated by Congress. In FY2006, \$2.48 billion of the total LIHEAP appropriation was distributed as regular funds. The second type of LIHEAP funding, called contingency funds, may be released and allotted to one or more states at the discretion of the President and the Secretary of Health and Human Services (HHS). The contingency funds may be released at any point in the fiscal year to meet additional home energy assistance needs created by a natural disaster or other emergency.<sup>3</sup> In FY2006, Congress provided \$681 million in contingency funds.

## Proposed FY2007 Funding

For FY2007, the President's budget proposed to provide \$1.782 billion in regular LIHEAP funds. Column (a) of **Table 1** shows the estimated amount of funds that each state would receive at an appropriation of \$1.782 billion. The House Appropriations Committee has proposed funding the LIHEAP regular grants at \$1.93 billion (H.R. 5647). The estimated allocations to the states at this appropriations level are provided in column (b) of Table 1. Finally, the Senate Appropriations Committee has recommended \$1.98 billion for regular LIHEAP funds (S. 3708). The estimated allocations to the states at \$1.98 billion are shown in column (c) of Table 1. The final column of Table 1, column (d), allows for comparison with allotments in FY2006 when \$2.48 billion was appropriated.

Following **Table 1**, **Table 2** shows estimated allocations to the states at various hypothetical appropriations levels. These amounts are \$1.75 billion, \$2.0 billion, \$2.25 billion, \$2.5 billion, \$2.75 billion, 3.0 billion, \$4.0 billion, and \$5.1 billion (the amount at which the LIHEAP program was last authorized in P.L. 109-58).

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<sup>2</sup> See Section 2604(a)-(d) of the Low Income Home Energy Assistance Act (Title XXVI of P.L. 97-35), as amended. The section is codified at 42 U.S.C. §8623(a)-(d) (2002).

<sup>3</sup> Depending on how Congress appropriates them, contingency funds may remain available for distribution in more than one fiscal year or they may expire with the fiscal year for which they were appropriated.

**Table 1. LIHEAP Estimated State Regular Fund Allotments Under Current Proposals Compared to FY2006 Allotments**  
(\$ in millions)

<b>State</b>	<b>President's Request: \$1.782 billion<sup>a</sup></b> <b>(a)</b>	<b>House Appropriations Committee: \$1.93 billion<sup>b</sup></b> <b>(b)</b>	<b>Senate Appropriations Committee: \$1.98 billion<sup>c</sup></b> <b>(c)</b>	<b>FY2006 Regular Fund Allotments: \$2.48 billion<sup>d</sup></b> <b>(d)</b>
Alabama	\$15.069	\$16.574	\$16.769	\$31.310
Alaska	\$9.619	\$10.579	\$10.704	\$12.572
Arizona	\$7.287	\$8.015	\$8.110	\$15.142
Arkansas	\$11.498	\$12.647	\$12.796	\$22.765
California	\$80.840	\$88.914	\$89.963	\$153.184
Colorado	\$28.186	\$31.001	\$31.367	\$31.729
Connecticut	\$36.770	\$40.442	\$40.920	\$47.809
Delaware	\$4.881	\$5.368	\$5.431	\$10.141
District of Columbia	\$5.710	\$6.281	\$6.355	\$7.852
Florida	\$23.843	\$26.225	\$26.534	\$49.542
Georgia	\$18.852	\$20.735	\$20.979	\$39.170
Hawaii	\$1.898	\$2.088	\$2.113	\$2.555
Idaho	\$10.995	\$12.093	\$12.235	\$14.370
Illinois	\$101.773	\$111.938	\$113.259	\$145.959
Indiana	\$46.080	\$50.682	\$51.280	\$53.986
Iowa	\$32.658	\$35.919	\$36.343	\$36.762
Kansas	\$14.998	\$16.496	\$16.690	\$26.798
Kentucky	\$23.980	\$26.375	\$26.686	\$44.347
Louisiana	\$15.406	\$16.944	\$17.144	\$32.010
Maine	\$23.821	\$26.200	\$26.509	\$26.815
Maryland	\$28.154	\$30.966	\$31.332	\$58.499
Massachusetts	\$73.552	\$80.898	\$81.853	\$82.797
Michigan	\$96.625	\$106.275	\$107.529	\$108.770
Minnesota	\$69.613	\$76.565	\$77.469	\$78.363
Mississippi	\$12.919	\$14.209	\$14.377	\$26.843
Missouri	\$40.652	\$44.712	\$45.240	\$59.541
Montana	\$12.896	\$14.184	\$14.351	\$16.856
Nebraska	\$16.150	\$17.763	\$17.973	\$21.109
Nevada	\$3.423	\$3.765	\$3.809	\$7.112
New Hampshire	\$13.922	\$15.312	\$15.493	\$18.197
New Jersey	\$68.282	\$75.101	\$75.988	\$77.540
New Mexico	\$9.123	\$10.035	\$10.153	\$11.925
New York	\$222.951	\$245.218	\$248.112	\$250.974
North Carolina	\$33.226	\$36.545	\$36.976	\$69.038
North Dakota	\$14.009	\$15.408	\$15.590	\$18.310
Ohio	\$90.034	\$99.026	\$100.194	\$122.259
Oklahoma	\$13.851	\$15.235	\$15.415	\$28.780
Oregon	\$21.846	\$24.027	\$24.311	\$24.591
Pennsylvania	\$119.758	\$131.718	\$133.273	\$134.810
Rhode Island	\$12.107	\$13.316	\$13.473	\$15.825

State	President's Request: \$1.782 billion <sup>a</sup> (a)	House Appropriations Committee: \$1.93 billion <sup>b</sup> (b)	Senate Appropriations Committee: \$1.98 billion <sup>c</sup> (c)	FY2006 Regular Fund Allotments: \$2.48 billion <sup>d</sup> (d)
South Carolina	\$11.968	\$13.163	\$13.318	\$24.867
South Dakota	\$11.378	\$12.514	\$12.662	\$14.871
Tennessee	\$24.291	\$26.717	\$27.033	\$46.363
Texas	\$39.667	\$43.629	\$44.144	\$82.421
Utah	\$13.098	\$14.406	\$14.576	\$17.120
Vermont	\$10.435	\$11.477	\$11.613	\$13.639
Virginia	\$34.295	\$37.720	\$38.166	\$71.259
Washington	\$35.933	\$39.522	\$39.988	\$40.450
West Virginia	\$15.869	\$17.454	\$17.660	\$23.818
Wisconsin	\$62.661	\$68.920	\$69.733	\$70.538
Wyoming	\$5.244	\$5.768	\$5.836	\$6.854
Total	\$1,752.10	\$1,927.09	\$1,949.83	\$2,449.16

**Source:** Congressional Research Service (CRS) calculations based on factors provided by the Department of Health and Human Services (HHS) in December 2005.

**Note:** These estimates take into account current program practice where HHS sets aside funds out of the regular LIHEAP fund appropriation for the territories, training and technical assistance, leveraging incentive grants, and the Residential Energy Assistance Challenge Option Program (REACH). This has implications for the total amount of funds going directly to the states. For example, an appropriation of \$1.98 billion is estimated to result in \$1.95 billion in regular LIHEAP funds going directly to the states, after the amounts for these set-asides are subtracted from the total appropriation.

- a. The President's FY2007 budget proposed to provide \$1.782 billion in regular LIHEAP funds. The budget proposal included \$27.225 million for leveraging incentive grants.
- b. The House Appropriations Committee has proposed to provide \$1.93 billion in regular LIHEAP funds (H.R. 5647). Note that this amount does not include funds for leveraging incentive grants.
- c. The Senate Appropriations Committee has proposed to provide \$1.98 billion in regular LIHEAP funds (S. 3708), including \$27.225 million for leveraging incentive grants.
- d. The total regular fund appropriation for FY2006 was \$2.48 billion, \$1.98 of which was appropriated in P.L. 109-149, and \$500 million in P.L. 109-204. Initially, P.L. 109-149 appropriated \$2.0 billion for regular funds, but the amount was subject to a 1% across-the-board rescission, resulting in a \$1.98 billion appropriation (P.L. 109-148). In addition, both training and technical assistance and the leveraging incentive and REACH funds were reduced by 1% in column (d).

**Table 2. LIHEAP Estimated State Allotments  
at Hypothetical Regular Fund Appropriations Levels**  
(\$ in millions)

State	\$1.75 billion (a)	\$2.0 billion (b)	\$2.25 billion (c)	\$2.5 billion (d)	\$2.75 billion (e)	\$3.0 billion (f)	\$4.0 billion (g)	\$5.1 billion (h)
Alabama	\$14.792	\$16.939	\$24.054	\$31.971	\$40.576	\$47.024	\$67.511	\$87.205
Alaska	\$9.442	\$10.812	\$11.392	\$12.673	\$13.955	\$15.236	\$20.363	\$26.002
Arizona	\$7.153	\$8.192	\$11.633	\$15.461	\$19.623	\$22.741	\$32.649	\$42.233
Arkansas	\$11.287	\$12.925	\$18.354	\$22.948	\$25.269	\$27.589	\$36.872	\$47.082
California	\$79.353	\$90.872	\$129.040	\$154.416	\$170.031	\$185.646	\$248.107	\$316.814
Colorado	\$27.668	\$31.684	\$31.729	\$31.729	\$31.729	\$34.080	\$45.546	\$58.158
Connecticut	\$36.094	\$41.333	\$43.320	\$48.194	\$53.067	\$57.941	\$77.435	\$98.878
Delaware	\$4.791	\$5.486	\$7.791	\$10.355	\$11.738	\$12.816	\$17.128	\$21.871
District of Columbia	\$5.605	\$6.419	\$7.115	\$7.915	\$8.715	\$9.516	\$12.717	\$16.239
Florida	\$23.405	\$26.802	\$38.060	\$50.587	\$64.204	\$74.406	\$106.823	\$138.181
Georgia	\$18.505	\$21.191	\$30.092	\$39.997	\$50.763	\$58.830	\$84.460	\$109.253
Hawaii	\$1.864	\$2.134	\$2.315	\$2.575	\$2.836	\$3.096	\$4.138	\$5.284
Idaho	\$10.792	\$12.359	\$13.021	\$14.486	\$15.951	\$17.416	\$23.275	\$29.721
Illinois	\$99.901	\$114.403	\$132.254	\$147.132	\$162.011	\$176.890	\$236.404	\$301.871
Indiana	\$45.232	\$51.798	\$51.872	\$54.420	\$59.924	\$65.427	\$87.440	\$111.654
Iowa	\$32.057	\$36.710	\$36.762	\$36.762	\$36.762	\$36.762	\$47.595	\$60.776
Kansas	\$14.722	\$16.859	\$23.940	\$27.014	\$29.746	\$32.477	\$43.405	\$55.424
Kentucky	\$23.539	\$26.956	\$38.278	\$44.704	\$49.224	\$53.745	\$71.828	\$91.718
Louisiana	\$15.122	\$17.317	\$24.591	\$32.685	\$41.483	\$48.075	\$66.623	\$85.072
Maine	\$23.383	\$26.777	\$26.815	\$26.815	\$26.815	\$27.561	\$36.834	\$47.034
Maryland	\$27.636	\$31.648	\$44.941	\$59.733	\$73.382	\$80.121	\$107.078	\$136.730
Massachusetts	\$72.199	\$82.680	\$82.797	\$82.797	\$84.738	\$92.520	\$123.648	\$157.890
Michigan	\$94.847	\$108.616	\$108.770	\$108.770	\$108.770	\$116.941	\$156.286	\$199.566
Minnesota	\$68.332	\$78.251	\$78.363	\$78.363	\$78.363	\$78.363	\$78.363	\$90.280
Mississippi	\$12.682	\$14.522	\$20.622	\$27.410	\$34.788	\$40.316	\$57.881	\$74.871
Missouri	\$39.904	\$45.697	\$53.950	\$60.020	\$66.089	\$72.159	\$96.436	\$123.142
Montana	\$12.659	\$14.496	\$15.273	\$16.991	\$18.709	\$20.428	\$27.300	\$34.861
Nebraska	\$15.853	\$18.155	\$19.127	\$21.279	\$23.431	\$25.583	\$34.190	\$43.658
Nevada	\$3.360	\$3.847	\$5.463	\$7.262	\$9.216	\$10.681	\$15.334	\$19.836
New Hampshire	\$13.666	\$15.650	\$16.488	\$18.343	\$20.198	\$22.053	\$29.472	\$37.634

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State	\$1.75 billion (a)	\$2.0 billion (b)	\$2.25 billion (c)	\$2.5 billion (d)	\$2.75 billion (e)	\$3.0 billion (f)	\$4.0 billion (g)	\$5.1 billion (h)
New Jersey	\$67.026	\$76.756	\$76.865	\$78.163	\$86.068	\$93.972	\$125.589	\$160.368
New Mexico	\$8.956	\$10.256	\$10.805	\$12.021	\$13.236	\$14.452	\$19.314	\$24.663
New York	\$218.850	\$250.618	\$250.974	\$250.974	\$253.185	\$276.436	\$369.444	\$471.752
North Carolina	\$32.615	\$37.350	\$53.038	\$70.494	\$88.265	\$96.371	\$128.795	\$164.462
North Dakota	\$13.751	\$15.747	\$16.591	\$18.457	\$20.324	\$22.190	\$29.656	\$37.869
Ohio	\$88.377	\$101.207	\$110.779	\$123.242	\$135.705	\$148.167	\$198.018	\$252.854
Oklahoma	\$13.597	\$15.570	\$22.110	\$29.388	\$34.672	\$37.856	\$50.593	\$64.604
Oregon	\$21.444	\$24.557	\$24.591	\$24.591	\$24.591	\$24.906	\$33.286	\$42.504
Pennsylvania	\$117.555	\$134.619	\$134.810	\$134.810	\$146.256	\$159.688	\$213.415	\$272.515
Rhode Island	\$11.884	\$13.610	\$14.339	\$15.952	\$17.565	\$19.178	\$25.631	\$32.728
South Carolina	\$11.748	\$13.453	\$19.103	\$25.391	\$32.226	\$37.347	\$53.618	\$69.357
South Dakota	\$11.168	\$12.790	\$13.475	\$14.991	\$16.507	\$18.023	\$24.086	\$30.756
Tennessee	\$23.844	\$27.306	\$38.775	\$46.736	\$51.462	\$56.188	\$75.093	\$95.888
Texas	\$38.938	\$44.590	\$63.319	\$84.160	\$106.814	\$123.787	\$177.718	\$229.887
Utah	\$12.857	\$14.724	\$15.513	\$17.258	\$19.003	\$20.748	\$27.729	\$35.407
Vermont	\$10.243	\$11.730	\$12.358	\$13.749	\$15.139	\$16.529	\$22.091	\$28.208
Virginia	\$33.664	\$38.551	\$54.744	\$72.762	\$80.357	\$87.737	\$117.256	\$149.727
Washington	\$35.272	\$40.392	\$40.450	\$40.450	\$40.450	\$40.450	\$50.121	\$64.001
West Virginia	\$15.577	\$17.839	\$21.582	\$24.010	\$26.438	\$28.866	\$38.578	\$49.261
Wisconsin	\$61.509	\$70.438	\$70.538	\$70.538	\$70.538	\$70.538	\$82.545	\$105.404
Wyoming	\$5.148	\$5.895	\$6.211	\$6.910	\$7.608	\$8.307	\$11.102	\$14.176
Total	\$1,719.868	\$1,969.529	\$2,219.19	\$2,468.852	\$2,718.513	\$2,968.175	\$3,966.821	\$5,065.33

**Source:** Congressional Research Service (CRS) calculations based on factors provided by the Department of Health and Human Services (HHS) in December 2005.

**Note:** For each of these estimates, \$27.5 million for leveraging incentive grants, \$300,000 for training and technical assistance, and the estimated grants to the territories have been removed from the total hypothetical grant amounts.