



## **CRS Report for Congress**

# **FY2009 Budget Documents: Internet Access and GPO Availability**

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### **Summary**

Every year, the President submits to Congress a series of volumes containing the President's proposed budget for the coming fiscal year. By law, the proposal is due by the first Monday in February. Neither the Congressional Research Service (CRS) nor the Library of Congress can provide giveaway copies of the budget documents. This report provides brief descriptions of the budget volumes and related documents, together with Internet addresses, Government Printing Office (GPO) stock numbers, and prices to obtain these publications. It also tells how to find locations of government depository libraries, which can provide both printed copies for reference use and Internet access to the text. This report will be updated as events warrant.

### **Introduction**

The President's budget for FY2009 consists of a multivolume set of materials issued by the Office of Management and Budget (OMB). The materials contain information on new budget proposals, summary tables, detailed financial information on individual programs and accounts, economic analysis, historical data, explanations of the budget processes, and supporting documents. Every year, the President submits these materials to Congress at the start of the budget cycle for the next fiscal year. The President's submission is required on or after the first Monday in January, but not later than the first Monday in February (31 U.S.C. Sec. 1105a).

Other budget-related documents released early in the year include the annual *Economic Report of the President*, issued in February by the Council of Economic Advisors, and the *Budget and Economic Outlook*, an annual publication issued by the Congressional Budget Office (CBO). See below for details about these publications.

## The President's Budget Documents, Fiscal Year 2009

Both the OMB and the Government Printing Office (GPO) provide Internet access to the main and supporting budget documents, spreadsheet files, the public budget database, and budget amendments and supplementals proposed by the President. See [<http://www.whitehouse.gov/omb/budget/fy2009/>] and [<http://www.gpoaccess.gov/usbudget/fy09/browse.html>], respectively.

To perform word searches across budget documents online, go to [<http://www.gpoaccess.gov/usbudget/index.html>] and scroll down to the search box.

***Budget of the United States Government, FY2009; GPO stock number 041-001-00645-1, \$39, 170 pages.*** This document contains information and color photos, charts, and graphs pertaining to the President's new budget proposals and overviews of government activities by agency and topic (e.g., "A Record of Economic Success — But Challenges Ahead," the "Nation's Fiscal Outlook," and "Managing for Results"). Summary tables (pp. 139-166) contain projections of budget baselines, receipts, and outlays; deficits; debt; discretionary spending; and economic projections from FY2008 to FY2013 and, in some cases, to FY2018.

***Budget of the United States Government CD-ROM, FY2009; GPO stock number 041-001-00648-6, \$24.95.*** The *FY2009 Budget* CD-ROM contains the full content of the budget documents, the *Economic Report of the President*, and most supporting documents for the budget, in PDF format. Software to search, display and print is provided. Many tables are provided in spreadsheet format.

***Budget of the United States Government, FY2009 Appendix; GPO stock number 041-001-00646-0, \$73, 1,307 pages.*** Designed primarily for the use of the House and Senate appropriations committees, the *FY2009 Appendix* contains more detailed financial information on individual programs and appropriations accounts than any of the other budget documents submitted by the President. For each agency, it provides the following:

- the proposed text of the appropriation language,
- budget schedules for each account,
- new legislative proposals,
- explanations of the work to be performed and the funds needed, and
- proposed general provisions applicable to the appropriations of entire agencies or groups of agencies.

These elements are distinguished by varying the font and typeface, so that proposed appropriations and prior year funding can be compared at a glance. The box that follows provides an example from the *FY2009 Appendix*.

Language printed in roman type is used as a base, [brackets] enclose material proposed for deletion, and *italic* type indicates proposed new language.

For necessary expenses of the Office of the Under Secretary for Food Safety to administer the laws enacted by the Congress for the Food Safety and Inspection Service, [\$600,000] *\$659,000*.<sup>1</sup>

***Analytical Perspectives, Budget of the United States Government, FY2009; GPO stock number 041-001-00649-4, \$52, 410 pages (includes Chapters 27 and 28 on CD-ROM).*** This volume includes economic and accounting and “crosscutting” analyses of government programs and activities designed to highlight specific subject areas and provide other significant presentations of budget data to place the budget in perspective. It includes information on federal receipts and collections, detailed information on borrowing and debt, homeland security funding, baseline or current service estimates, economic assumptions, budget reform proposals, tax expenditures, trust funds, budget systems and concepts, and other technical presentations. Chapter 8, “Aid to State and Local Governments,” contains a series of tables (pp.107-156) that provide information on state-by-state obligations for major federal formula grant programs.

The FY2009 *Analytical Perspectives* volume includes a CD-ROM with information that in previous years was published in this volume or in other parts of the budget. The CD-ROM contains Chapters 27 and 28 of the volume, which include detailed function tables, federal programs by agency and account tables, and individual pages of program summaries of federal agencies using the Program Assessment Rating Tool (PART). Chapters 27 and 28 are also available at [<http://www.gpoaccess.gov/usbudget/fy09/spec.html>] and [<http://www.whitehouse.gov/omb/budget/fy2009/spec.html>].

***Historical Tables, Budget of the United States Government, FY2009; GPO stock number 041-001-00647-8, \$49, 335 pages.*** Detailed tables cover budget deficit/surplus, outlays, receipts, discretionary and mandatory spending, federal debt, federal employment, payments for individuals, spending by function and agency, and grants to states and local governments. This volume provides some data from 1940 (or earlier) through estimates for FY2013. Historical data are adjusted by OMB to be consistent with the FY2009 budget and to provide comparability over time.

## **Economic Report of the President**

***Economic Report of the President, 2008; GPO stock number 040-000-00778-4, \$34, 358 pages.*** This year’s annual *Economic Report of the President*, transmitted to Congress on February 12, 2008, presents the Administration’s report on its economic policies and contains the annual report of the Council of Economic Advisors. Appendix B of the *Economic Report* includes current and historical statistics on major aspects of economic activity (pp. 219-354). Statistics include national income and expenditures from 1959 to 2007, government finance, population, employment,

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<sup>1</sup> Excerpt from page 69, *FY2009 Budget Appendix*, Department of Agriculture, Office of the Secretary.

wages, productivity, prices, debt measures, corporate finance, and international statistics, in some cases back to 1929.

The report is available from the GPO website at [<http://www.gpoaccess.gov/eop/index.html>]. A searchable database of the *Economic Report of the President* for each year from 1996 to the present is also available at this site. Spreadsheet files from Appendix B of the report can be accessed at [<http://www.gpoaccess.gov/eop/tables08.html>]. The entire report is available from the White House website at [<http://www.whitehouse.gov/cea/pubs.html>].

## Agency Budget Justifications

Each year in July, OMB issues instructions to all federal executive departments and agencies for submitting budget data and materials for inclusion in the President's budget documents. These instructions are in a document entitled, *Circular No. A — 11: Preparation, Submission, and Execution of the Budget*. After the President's budget documents are released in February, Congress begins to hold hearings on agency budget requests, and agencies must submit their budget justifications to the appropriations subcommittees holding the hearings. Budget justifications generally contain more detailed descriptions of an agency's proposals and programs than is provided in the President's budget documents.<sup>2</sup> As mandated by Section 22.6 of the 2006 edition of *Circular A-11*, beginning with the FY2008 budget cycle, agencies are required to post their congressional budget justification materials on the Internet within two weeks of transmittal to Congress. *Circular A-11* is available on the White House website at [[http://www.whitehouse.gov/omb/circulars/a11/current\\_year/a\\_11\\_2006.pdf](http://www.whitehouse.gov/omb/circulars/a11/current_year/a_11_2006.pdf)].

Access budget justification documents for each executive agency through the following links:

Department of Agriculture at [[http://www.obpa.usda.gov/explan\\_notes.html](http://www.obpa.usda.gov/explan_notes.html)].  
 Department of Commerce at [<http://www.osec.doc.gov/bmi/budget/FY09CBJ.html>].  
 Department of Defense at [<http://www.defenselink.mil/comptroller/defbudget/fy2009/index.html>].  
 Department of Education at [<http://www.ed.gov/about/overview/budget/budget09/justifications/index.html>].  
 Department of Energy at [<http://www.energy.gov/about/budget.htm>].  
 Department of Health and Human Services at [<http://www.hhs.gov/budget/docbudget.htm>].  
 Department of Homeland Security at [<http://www.dhs.gov/xabout/budget/>].  
 Department of Housing and Urban Development at [[http://www.hud.gov/offices/cfo/reports/2009/main\\_toc.cfm](http://www.hud.gov/offices/cfo/reports/2009/main_toc.cfm)].  
 Department of the Interior at [[http://www.doi.gov/budget/2009/index\\_for\\_2009.html](http://www.doi.gov/budget/2009/index_for_2009.html)].  
 Department of Justice at [<http://www.usdoj.gov/jmd/2009justification/>].  
 Department of Labor at [<http://www.dol.gov/dol/budget/index-2009.htm>].  
 Department of State at [<http://www.state.gov/s/d/rm/rls/statecbj/2009/>].

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<sup>2</sup> See CRS Report RS20268, *Agency Justification of the President's Budget*, by Bill Heniff Jr., for more information.

Department of Transportation at [<http://www.dot.gov/bib2009/2009budgetrequest.htm>].  
Department of Treasury at  
[<http://www.ustreas.gov/offices/management/budget/budget-documents/cj/>].  
Department of Veterans Affairs at [<http://www.va.gov/budget/summary/2009/index.htm>].

## Congressional Budget Office (CBO)

***Budget and Economic Outlook: FY2008-FY2018.*** CBO's baseline budget projections run for 10 years in its budget reports. The *Budget and Economic Outlook* includes separate chapters on the economic outlook, outlays, and receipts. The data and projections cover FY2007 through FY2018. In addition to chapters on the budget and economic outlook, this publication includes a glossary and historical budget data. The report is available on the CBO website at [[http://www.cbo.gov/ftpdocs/89xx/doc8917/01-23-2008\\_BudgetOutlook.pdf](http://www.cbo.gov/ftpdocs/89xx/doc8917/01-23-2008_BudgetOutlook.pdf)].

***An Analysis of the President's Budgetary Proposals for Fiscal Year 2009.*** This report provides an analysis of the President's budgetary proposals and CBO's updated baseline budget projections. The report is available on the CBO website at [<http://www.cbo.gov/ftpdocs/89xx/doc8990/03-19-AnalPresBudget.pdf>].

## GPO Ordering Information

Printed copies of these government publications are available from GPO and may be purchased using Discover, MasterCard, Visa, or American Express cards:

- online at the GPO Website at [<http://bookstore.gpo.gov/>]
- by telephone, (866) 512-1800
- by fax, (202) 512-2104
- by mail (check or money order), addressed to:  
Superintendent of Documents  
U.S. Government Printing Office  
P.O. Box 979050  
St. Louis, MO 63197-9000

## Depository Libraries

These documents are often available for reference use at large public or university libraries, or at a federal government depository library. Addresses of the closest depository libraries can be obtained through a local library or from GPO's Customer Services department, (866) 512-1800. Internet users may obtain this information from the GPO Access Website at [<http://catalog.gpo.gov/fdlpdir/FDLPdir.jsp>], which can be searched by state or area code.

## Websites on Budget Legislation

**Congressional Staff.** The Congressional Research Service (CRS) has developed (for Members of Congress and their staffs) two websites covering the budget and appropriations process for congressional offices:

- **Appropriations Analysis and Status Table.** For CRS reports, current appropriations bills, a listing of CRS appropriations experts, and other appropriations-related resources, congressional staff can access the CRS Website at [[http://apps.crs.gov/cli/cli.aspx?PRDS\\_CLI\\_ITEM\\_ID=615&from=3&fromId=73](http://apps.crs.gov/cli/cli.aspx?PRDS_CLI_ITEM_ID=615&from=3&fromId=73)]. For tracking current appropriations legislation, see the CRS Appropriations Status Table with links to votes, committee and conference reports, and public laws at [<http://www.crs.gov/products/appropriations/appover.shtml>].
- **CRS Budget Fact Sheets.** Short explanations of budget concepts, terminology, the congressional and executive budget process, congressional budget timetable, budget resolutions and reconciliation, the authorization and appropriations process, entitlements and discretionary spending, the Budget Enforcement Act, sequestration, and surpluses/deficits are available from the CRS Website at [<http://www.crs.gov/products/guides/budget/factsheets/MenuBudgetFactSheets.shtml>].

**Public Use.** Constituents have access to THOMAS at [<http://thomas.loc.gov>], the legislative website produced by the Library of Congress with data from the House and Senate, which provides a Status Table of Appropriations with links to bills, committee and conference reports, and votes for the 12 regular and any supplemental appropriations bills.