

Summary Report: Congressional Action on the FY2013 Disaster Supplemental

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Summary

In late October 2012, Hurricane Sandy impacted a wide swath of the East Coast of the United States, resulting in more than 120 deaths and the major disaster declarations for 12 states plus the District of Columbia. The Administration submitted a request to Congress on December 7, 2012, for \$60.4 billion in supplemental funding and legislative provisions to address both the immediate losses and damages from Hurricane Sandy, as well as to mitigate the damage from future disasters in the impacted region.

On January 15, 2012, the House of Representatives passed H.R. 152, the Disaster Relief Appropriations Act, 2013. This bill included \$50.7 billion in disaster assistance. This was the third piece of disaster legislation considered by the House in the 113th Congress. H.R. 41, which passed the House and Senate on January 4, 2013, and was signed into law two days later as P.L. 113-1, provided \$9.7 billion in additional borrowing authority for the National Flood Insurance Program. On January 14, the House passed H.R. 219, legislation making changes to disaster assistance programs. The rule for consideration of H.R. 152 combined the text of H.R. 219 with H.R. 152 upon its engrossment, to send them to the Senate as a single package.

In the 112th Congress, the Senate passed a separate package of disaster assistance totaling \$60.4 billion, as well as several legislative provisions reforming federal disaster programs. Appropriations legislation generally originates in the House of Representatives. However, the Senate chose to act on the Administration's request first by amending an existing piece of House-passed appropriations legislation—H.R. 1. This passed the Senate December 28, 2012, by a vote of 62-32. The House did not act on the legislation before the end of the 112th Congress.

This summary report analyzes the Administration's request, the House-passed legislation, and the Senate position as reflected in Senate-amended H.R. 1 from the 112th Congress. The newly constituted Senate has not taken up legislation establishing its position on the supplemental request as of the date of publication.

For details concerning the legislative provisions requested by the Administration, as well as those included in Senate-amended H.R. 1, see CRS Report R42869, FY2013 Supplemental Funding for Disaster Relief: Summary and Considerations for Congress.

This report will be updated as events warrant.

Contents

Overview and Legislative History	1
112 th Congress	1
113 th Congress	2
Comparison of Supplemental Request and Legislative Response	2
Disaster Relief and Emergency Funding Under the Budget Control Act	2
Offsetting Disaster Relief	12
Comparing Past Disasters to Hurricane Sandy	
Tables Table 1. FY2013 Disaster Supplemental Request and Congressional Action	4
Table 2. Selected CRS Experts by Supplemental Request	
Contacts	
Author Contact Information	19

Overview and Legislative History

In late October 2012, Hurricane Sandy impacted a wide swath of the East Coast of the United States. The President has, as of January 10, 2013, declared major disasters for 12 states plus the District of Columbia under the authority of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq). The Administration submitted a request to Congress on December 7, 2012, for \$60.4 billion in supplemental funding and legislative provisions to address both the immediate losses and damages from Hurricane Sandy, as well as to mitigate the damage from future disasters in the impacted region.

The Administration's proposal includes \$47.44 billion in funding for a range of disaster assistance, and \$12.97 billion specifically for mitigation of damage from potential future storms and flooding. Budget authority of \$55 billion was requested as emergency funding, while \$5.4 billion was requested as disaster relief under the Budget Control Act (BCA).

112th Congress

On December 17, 2012, S.Amdt. 3338, entitled the Disaster Relief Appropriations Act, 2013, was introduced as an amendment to H.R. 1 of the 112th Congress. This bill was a continuing resolution that had previously passed the House of Representatives, and served as the Senate legislative vehicle for disaster relief supplemental appropriations. On December 19, the amendment was withdrawn and S.Amdt. 3395, with the same title and overall cost, was offered in its place.

This legislation would have provided \$60.41 billion in supplemental appropriations for disaster assistance, as well as a suite of legislative provisions that included reforms to disaster assistance authorities. The Senate amendment did not explicitly separate all its mitigation provisions from other relief appropriations, although it did reference some funding as being for mitigation. Budget authority of \$55 billion in the legislation was designated as emergency funding, while \$5.379 billion in funding for the Disaster Relief Fund would have been designated as being for disaster relief under the BCA. A budget point of order was upheld against part of the legislation, removing the emergency designation from \$3.461 billion of construction funding for the Army Corps of Engineers. The Senate made several changes to the amendment (which was passed by voice vote), and then passed the supplemental appropriations legislation on December 28, 2012, by a vote of 62-32. The House did not act on the legislation before the end of the 112th Congress.

However, one facet of the Administration's request did become law through the 112th Congress. The Administration had sought a legislative provision to increase the bond limit for the Small Business Administration's Surety Bond Guarantees Revolving Fund. A provision increasing the bond limit to \$6.5 million, and up to \$10 million if a federal contracting officer certified it was necessary, was included in P.L. 112-239, the National Defense Authorization Act for Fiscal Year 2013.¹

¹ For more information, see CRS Report R42037, SBA Surety Bond Guarantee Program, by Robert Jay Dilger.

113th Congress

On January 4, 2013, the House and Senate both passed H.R. 41, legislation providing an additional \$9.7 billion in borrowing authority for the National Flood Insurance Program (NFIP), which had been a part of the Administration's request. The President signed it into law as P.L. 113-1 on January 6, 2013.

H.R. 152, which included another portion of the Administration's supplemental request was introduced on January 4, 2013, and an amendment was filed that same day that included further portions. The House Appropriations Committee describes H.R. 152 as including \$17 billion "to meet immediate and critical needs," and the amendment as including \$33 billion "funding for longer-term recovery efforts and infrastructure improvements that will help prevent damage caused by future disasters." On January 7, an amendment in the nature of a substitute to H.R. 152 which contained some minor textual changes, along with a restructured "long-term recovery" amendment, was posted on the House Rules Committee website.²

The House took up the legislation on January 15, 2013. The amendment with long-term recovery funding passed with several amendments, and the amended bill passed the House by a vote of 241-180. The rule for consideration of the bill combined H.R. 219, a House-passed package of legislative provisions reforming disaster assistance programs, with the appropriations legislation upon engrossment of H.R. 152, and sent them to the Senate as a single package.

Comparison of Supplemental Request and Legislative Response³

Table 1 below outlines the Administration's request for supplemental funding and mitigation funding in the wake of Hurricane Sandy, and the congressional response to those requests. All figures are in millions of dollars of budget authority.

The Administration's request is redistributed by appropriations subcommittee. There is no distinction made in this table for mitigation funding. A breakdown of the Administration's request that illuminates the Administration's separate request for mitigation funding is included in CRS Report R42869, FY2013 Supplemental Funding for Disaster Relief: Summary and Considerations for Congress.

Headers in bold italics note the Appropriations subcommittee of jurisdiction, followed by the department or independent agency in bold capitals. Two columns then specify where a given appropriation is going, by bureau, if applicable, then account or program. The Administration's request is next, in millions of dollars of budget authority, followed by the amount in the House-passed version of H.R. 152. Where accounts are funded through transfers, that number is shown in the table and the donor account is reduced accordingly.

² The analysis in this report of the House position is based on those texts from the House Rules Committee website.

³ For details concerning the legislative provisions requested by the Administration, as well as those included in Senate-amended H.R. 1, see CRS Report R42869, *FY2013 Supplemental Funding for Disaster Relief: Summary and Considerations for Congress*, coordinated by William L. Painter and Jared T. Brown.

The next column indicates the appropriations that would have been provided if Senate-amended H.R. 1 from the 112th Congress had been enacted. This is provided only for historical reference, as the bill expired with the end of the 112th Congress, and the Senate has not voted on a broader supplemental appropriations package in the 113th Congress.

Table 1. FY2013 Disaster Supplemental Request and Congressional Action

By appropriations subcommittee, amounts in millions of dollars of budget authority

			House Action	Senate Action	
Subcommittee / Bureau	Account/ Program	President's Request	House-passed H.R. 152	Senate-passed H.R. I (112 th Congress)	
Agriculture, Rural Development,	Food and Drug Administration, and F	Related Agencies			
DEPARTMENT OF AGRICUL	TURE				
Farm Service Agency	Emergency Conservation Program	15	15	25.09	
Farm Service Agency	Emergency Forest Restoration Program ^a	23	23	58.855	
Natural Resources Conservation Service	Emergency Watershed Protection Program ^b	180	180	125.055	
Food and Nutrition Service	Commodity Assistance Program	6	6	15	
Commerce, Justice, Science, and	Related Agencies				
DEPARTMENT OF COMMER	CE				
National Oceanographic and Atmospheric Administration	Operations, Research and Facilities	393	140	373	
National Oceanographic and Atmospheric Administration	Procurement, Acquisition, and Construction	100	186	109	
DEPARTMENT OF JUSTICE					
General Administration	Office of the Inspector General	0.02	0	0.02	
Federal Bureau of Investigation	Salaries and Expenses	4	10.02	4	
Drug Enforcement Agency	Salaries and Expenses	1	I	I	
Bureau of Alcohol Tobacco Firearms and Explosives	Salaries and Expenses	0.23	0.23	0.23	
Federal Prison System	Buildings and Facilities	10	10	10	

			House Action	Senate Action	
Subcommittee / Bureau	Account/ Program	President's Request	House-passed H.R. 152	Senate-passed H.R. I (112 th Congress)	
NATIONAL AERONAUTICS	AND SPACE ADMINISTRATION				
	Construction and Environmental Compliance and Restoration	4	15	15	
EGAL SERVICES CORPORA	TION				
	Payment to LSC	1	1	1	
Defense					
DEPARTMENT OF DEFENSE					
Operations and Maintenance	Operations and Maintenance, Army	5.37	5.37	5.37	
Operations and Maintenance	Operations and Maintenance, Navy	41.2	40.015	40.015	
Operations and Maintenance	Operations and Maintenance, Air Force	8.5	8.5	8.5	
Operations and Maintenance	Operations and Maintenance, Army National Guard	3.165	3.165	3.165	
Operations and Maintenance	Operations and Maintenance, Air National Guard	5.775	5.775	5.775	
Procurement	Procurement of Ammunition, Army	1.31	1.31	1.31	
Revolving and Management Funds	Defense Working Capital Funds	24.2	24.2	24.2	
Energy & Water Development, a	nd Related Agencies				
J.S. ARMY CORPS OF ENGIN	IEERS				
	Investigations	30	50	50	
	Construction	3,829	3,461	3,461	
	Operations and Maintenance	899	821	821	
	Flood Control and Coastal Emergencies	592	1,008	1,008	

			House Action	Senate Action	
Subcommittee / Bureau	Account/ Program	President's Request	House-passed H.R. 152	Senate-passed H.R. I (112 th Congress)	
	Expenses	0	10	10	
Financial Services and General C	Government				
GENERAL SERVICES ADMIN	ISTRATION				
Real Property Activities	Federal Buildings Fund	7	7	7	
SMALL BUSINESS ADMINIST	TRATION				
	Salaries and Expenses	50	20	40	
	Office of the Inspector General	5	5	5	
	Disaster Loan Program Account	750	779	760	
Homeland Security					
DEPARTMENT OF HOMELA	ND SECURITY				
Customs and Border Protection	Salaries and Expenses	2.402	1.667	1.667	
Immigration and Customs Enforcement	Salaries and Expenses	0.855	0.855	0.855	
Coast Guard	Operating Expenses	66.844	d	d	
Coast Guard	Acquisition, Construction and Improvements	207.389	274.233	274.233	
Secret Service	Salaries and Expenses	0.3	0.3	0.3	
Federal Emergency Management Agency	Disaster Relief Fund	11,500	11,484.735	11,484.735	
Federal Emergency Management Agency	Disaster Assistance Direct Loan Program	300	300	300	
Science and Technology	RDAO	3.249	3.249	3.249	
Domestic Nuclear Detection Office	Systems Acquisition	3.869	3.869	3.869	

			House Action	Senate Action	
Subcommittee / Bureau	Account/ Program	President's Request	House-passed H.R. 152	Senate-passed H.R. I (112th Congress)	
Office of the Inspector General	(by transfer)	0	3	3	
	National Flood Insurance Fund ^c	9,700	0	9,700	
	General Provisions for this title	0	0	13	
Interior, Environment, and Rela	ted Agencies				
DEPARTMENT OF THE INT	ERIOR				
US Fish and Wildlife Service	Resource Management	400	0	0	
US Fish and Wildlife Service	Construction	78	68.2	78	
National Park Service	Historic Preservation Fund	0	50	50	
National Park Service	Construction	348	348	348	
Bureau of Safety and Environmental Enforcement	Oil Spill Research	3	3	3	
Departmental Operations	Office of the Secretary	0	360	150	
ENVIRONMENTAL PROTEC	TION AGENCY				
	Environmental Programs and Management	0.725	0.725	0.725	
	Hazardous Substance Superfund	2	2	2	
	Leaking Underground Storage Tank Trust Fund	5	5	5	
	State and Tribal Assistance Grants	610	600	810	
DEPARTMENT OF AGRICUI	LTURE (FOREST SERVICE)				
Forest Service	Capital Improvement and Maintenance	4.4	4.4	4.4	
SMITHSONIAN INSTITUTIO	ON				
	Salaries and Expenses	2	2	2	

			House Action	Senate Action	
Subcommittee / Bureau	Account/ Program	President's Request	House-passed H.R. 152	Senate-passed H.R. I (112 th Congress)	
Labor, Health and Human Servi	ces, Education, and Related Agencies				
DEPARTMENT OF LABOR					
Employment and Training Administration	Training and Employment Services	50	25	50	
DEPARTMENT OF HEALTH	AND HUMAN SERVICES				
Administration for Children and Families	Social Services Block Grant	500	500 ^f	500	
Administration for Children and Families	Children and Families Services Programs	100	100 ^f	100	
Departmental Management	Public Health and Social Services Emergency Fund	200	195 ^f	200	
Office of the Inspector General	(by transfer)	0	5 ^f	0	
SOCIAL SECURITY ADMINIS	STRATION				
	Limitation on Administrative Expenses	2	2 e	2	
Military Construction, Veterans	Affairs and Related Agencies				
DEPARTMENT OF DEFENSE	(MILITARY CONSTRUCTION)				
Military Construction	Military Construction, Army National Guard	24.235	24.235	24.2	
DEPARTMENT OF VETERAN	IS AFFAIRS				
Veterans Health Administration	Medical Services	21	21	21	
Veterans Health Administration	Medical Facilities	6	6	6	
National Cemetery Administration		1.1	2.1	1.1	
Departmental Administration	IT Systems	0.531	0.531	0.5	

			House Action	Senate Action	
Subcommittee / Bureau	Account/ Program	President's Request	House-passed H.R. 152	Senate-passed H.R. I (112 th Congress)	
Departmental Administration	Construction, Major Projects	207	207	207	
Transportation, Housing and Ur	ban Development, and Related Agend	cies			
DEPARTMENT OF TRANSPO	ORTATION				
Federal Aviation Administration	Facilities and Equipment	30	30	30	
Federal Highway Administration	Emergency Relief Program	308	2,022	921	
Federal Railroad Administration	Grants to the National Railroad Passenger Corporation	32	118	336	
Federal Transit Administration	Public Transportation Emergency Relief Program	11,700	10,894	10,777	
Office of the Inspector General	(by transfer)	0	6	6	
DEPARTMENT OF HOUSING	G AND URBAN DEVELOPMENT				
Community Planning and Development	Community Development Fund	17,000	15,990	16,990	
Office of the Inspector General	(by transfer)	0	10	10	
	TOTAL	\$60,408.669	\$50,507.684	\$60,407.418	

Source: CRS analysis of FY2013 Supplemental Appropriations Request, as transmitted in a letter from Jeffrey D. Zients, Deputy Director for Management, to the Honorable John Boehner, Speaker of the House of Representatives, December 7, 2012; H.R. I, 112th Congress; H.R. 152, 113th Congress; H.R. 152 and amendments thereto as provided on http://rules.house.gov.

Notes:

- a. The Administration requested funding for the Commodity Credit Corporation (CCC) to carry out program activities authorized under the Emergency Forest Restoration Program. The Senate amendment does not refer to the CCC as the authorized funding mechanism, but rather appropriates funds directly to the Emergency Forest Restoration Program.
- b. This is described as funding for "Watershed and Flood Prevention Operations" in the Administration's request.
- c. P.L. 113-1 was signed into law on January 6, 2013, providing the \$9,700 million in additional borrowing authority requested for the National Flood Insurance Program.

- d. Transfer authority is provided to other Coast Guard accounts from Coast Guard Acquisition, Construction and Improvements.
- e. The House derives these funds from unobligated balances, therefore they do not add to the bill's budgetary score, according to CBO.
- f. H.R. 152 would appropriate \$800 million to the PHSSEF account, but would then require the HHS Secretary to transfer specified portions of these funds as follows: \$500 million to the SSBG, \$100 million to the Head Start program (within the Children and Families Services Programs account), and at least \$5 million to the HHS Office of the Inspector General (OIG). The remaining \$195 million would remain available to the HHS Secretary for other activities.

Disaster Relief and Emergency Funding Under the Budget Control Act

The Budget Control Act (BCA)⁴ changed the way Congress accounted for federal funding for disaster response and recovery. In previous years, Congress provided funds over and above limits on discretionary appropriations by designating additional appropriations as being for emergency needs. Budget authority provided in this manner did not count against funding limitations on discretionary spending in budget resolutions.

Although the BCA included legislation allowing for emergency appropriations, the new law included provisions that outlined separate treatment for disaster relief,⁵ as distinct from emergency funding. Funding designated as disaster relief in future spending bills could be "paid for" by adjusting upward the discretionary spending caps. This allowable adjustment for disaster relief is limited, however, to an amount based on the 10-year rolling average of what has been spent by the federal government on relief efforts for major disasters.⁶

This disaster relief allowable adjustment for FY2013 was \$11.8 billion. Under the current continuing resolution, the amount of disaster relief that would be provided under the BCA if the CR extended for the year was \$6.4 billion. The Administration proposed using the remainder of the allowable adjustment for disaster relief in its supplemental request, and using an emergency funding designation to ensure the remaining resources provided through the request do not count against the FY2013 budget caps.

The Administration proposes designating all of the supplemental funding it sought as an emergency requirement, with the exception of a portion of the request for the DRF, which would be designated as being for disaster relief under the BCA. The Administration noted in the letter accompanying the request that it is unclear how much of the disaster relief allowable adjustment might be available pending the finalization of general FY2013 appropriations, and that therefore these numbers could require adjustment. H.R. 1 as amended proposed \$5,379 million in DRF funding be designated as being for disaster relief under the BCA, with all but \$3,461 million (for Army Corps of Engineers construction activities)⁷ of the remaining funding in the bill being designated as emergency funding.

House-passed H.R. 152 contains \$41,669 million in emergency funding, \$5,379 million for the DRF designated as disaster relief, and \$3,461 million for Army Corps of Engineers construction activities that would count against the discretionary budget caps.⁸

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⁴ P.L. 112-25.

⁵ The BCA also specifically redefined "disaster relief" as being federal government assistance provided pursuant to a major disaster declared under the Stafford Act, not to be confused with funding provided for other types of incidents, or exclusively resources provided through the Disaster Relief Fund (DRF).

⁶ For a more extensive discussion of this structure, see CRS Report R42352, *An Examination of Federal Disaster Relief Under the Budget Control Act*, by Bruce R. Lindsay, William L. Painter, and Francis X. McCarthy.

⁷ The emergency designation for the Army Corps of Engineers Construction account was stricken by a point of order on the Senate floor. See *Congressional Record*, December 21, 2012, pp. S8341-S8342.

⁸ CBO, "Estimate of the Disaster Relief Appropriations Act, 2013 (H.R. 152) As Passed by the House on January 15, 2013," January 16, 2013. The total score against the discretionary budget cap is \$2 million lower due to conversion of some unobligated balances of budget authority to emergency funding in the bill.

Offsetting Disaster Relief

One potential method for accommodating disaster response and recovery costs beyond the allowable adjustment for disaster relief would be offsetting the additional spending through rescissions or other means that would reduce the net budgetary scoring of the bill.

Traditionally, supplemental funding for the Disaster Relief Fund (DRF) has been treated as emergency spending—it was not counted against discretionary budget caps, nor was an offset required. However, supplemental spending packages have at times carried rescissions or transfers that have offset, to one degree or another, the budgetary impact of other forms of disaster assistance that could be defined as "disaster relief" under the BCA.

Of the 59 bills passed with supplemental appropriations from 1990 to the end of 2012, 6 were fully offset by rescissions. Only one of those actually provided net additional resources for the DRF—the Emergency Supplemental and Rescissions for Antiterrorism and Oklahoma City Disaster, 1995 (P.L. 104-19). In other cases, the DRF was used as an offset for disaster assistance provided through other federal entities.⁹

Offsetting the Administration's supplemental request, however, would be complicated by two key factors. First, as the federal government is operating under a continuing resolution, there is no baseline appropriation in the current fiscal year to offset from. It is also worth noting the scale of the offset required. The budget authority sought in the request is more than all but 3 of the 12 general appropriations bills for FY2012, and exceeds the 3 smallest appropriations bills from that year combined—even if none of the nearly \$13 billion in the Administration's mitigation request were counted.

The Administration's request, House-passed H.R. 152, and Senate-passed H.R. 1 as amended did not include offsets, and the Administration's request letter and Statement of Administration Policy on H.R. 152 stated the Administration's position that the funding could and should be provided without offset. However, an amendment was offered to offset \$17 billion of disaster assistance from H.R. 152 by making an across-the-board cut of 1.63% to FY2013 discretionary spending. This failed by a vote of 162-258.

When the Senate struck the emergency designation for Army Corps of Engineers construction activities, it allowed \$3,461 million of H.R. 1 as amended to count against the FY2013 discretionary budget caps. The House legislation provides the same treatment to the \$3,461 million it provides for Army Corps of Engineers construction. If this provision is enacted without further changes, that discretionary budget authority will no longer be available to resolve the outstanding FY2013 appropriations bills. Therefore a similar accommodation will need to be made in the FY2013 appropriations endgame to avoid violating the budget caps. ¹¹

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⁹ A fuller discussion of this issue can be found in CRS Report R42458, *Offsets, Supplemental Appropriations, and the Disaster Relief Fund: FY1990-FY2013*, by William L. Painter.

¹⁰ Letter from Jeffrey D. Zients, Deputy Director for Management, to the Honorable John Boehner, Speaker of the House of Representatives, December 7, 2012, p. 2, and OMB, "Statement of Administration Policy: Disaster Relief Appropriations Act, 2013—H.R. 152," January 14, 2013.

¹¹ An unrelated provision has the effect reducing discretionary spending by \$2 million in FY2013, so the net accommodation required would be \$3.459 billion.

Comparing Past Disasters to Hurricane Sandy¹²

As Congress evaluates the provision of supplemental funding in the wake of Hurricane Sandy, it may compare the scope and magnitude of Hurricane Sandy to past disasters. Generally, Hurricane Sandy has drawn numerous comparisons to other major disasters in recent memory, including Hurricane Irene of 2011 because of the similarities in geographic region impacted, and Hurricanes Katrina of 2005 and Andrew of 1992 because of their scope and magnitude of damage. Some measurements of comparison speak to the loss of life, the disruption of daily activities of citizens, or the economic impacts to the local and regional economies. While these comparisons can help illustrate the scale of devastation from one disaster to another, it is important to note that all disasters, and especially disasters of the magnitude of Hurricane Sandy, are produced by a set of unique circumstances that result in an equally unique set of needs for assistance from the federal government.

Two major concepts should be considered when comparing the need for federal assistance following disasters. First, because of the federalism principles of emergency management—that the federal government generally provides assistance to supplement the work of state, tribal, and local governments only after they become overwhelmed and only at their request—the varying capabilities of a state/tribal/local government can change the types and scope of assistance provided by the federal government. This issue was discussed by the Administrator of FEMA in recent testimony on Hurricane Sandy. In reference to the denial of an application for one form of disaster assistance (individual assistance), Administrator Fugate explained that decisions to provide federal assistance are based not upon the need of any particular individual, but upon the need of the state as whole and whether the state is capable of addressing that need without federal assistance.

Second, the relative levels of federal assistance required for each disaster depend on the proportional impact to various sectors of the community. For example, a particular disaster may destroy one community's business district and overwhelm the ability of the state to respond to that impact, while another may significantly damage the majority of the community's public facilities. In the first disaster, the assistance from the federal government may be noteworthy for the relatively large amount of loan assistance provided by the Small Business Administration, while the second disaster may be noteworthy for the relatively large amount of assistance provided through the FEMA's Public Assistance (PA) program.

Some additional disaster specific factors that may inhibit the usefulness of general disaster to disaster comparisons include:

- The density and socioeconomic status of the impacted population;
- The percentage of properties and private/public losses that were insured, and the adequacy of the insurance coverage; and

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¹² Prepared by Jared Brown, Analyst in Emergency Management Policy, 7-4918.

¹³ For a description of how economic damage is difficult to evaluate in particular, see http://libertystreeteconomics.newyorkfed.org/2012/12/what-are-the-costs-of-superstorm-sandy.html.

¹⁴ U.S. Congress, House Committee on Transportation and Infrastructure, *A Review of the Preparedness, Response to and Recovery from Hurricane Sandy*, 112th Cong., 2nd sess., November 4, 2012.

• The number of jurisdictions impacted by the disaster, and whether these jurisdictions span multiple states requiring greater federal coordination of the response and recovery effort.

Table 2. Selected CRS Experts by Supplemental Request

Agency	Bureau	Account	Background Report	Analyst, E-mail, and Phone
	Farm Service Agency	Emergency Conservation Program		
Department of		Commodity Credit Corporation Fund	Rehabilitation	Megan Stubbs, mstubbs@crs.loc.gov, 7-8707
Agriculture	Natural Resources Conservation Service	Watershed and Flood Prevention Operations		
	Food and Nutrition Service	Commodity Assistance Program	CRS Report R42353, Domestic Food Assistance: Summary of Programs	Randy Alison Aussenberg, raussenberg@crs.loc.gov, 7-8641
Department of Oceanographic and Atmospheric Administration		Operations, Research and Facilities	CRS Report R42440, Commerce,	
	Procurement, Acquisition, and Construction	Justice, Science, and Related Agencies: FY2013 Appropriations	Harry Upton, hupton@crs.loc.gov, 7-2264	
	Operations and	Operations and Maintenance, Army		
Department of Defense	Maintenance	Operations and Maintenance, Navy		Pat Towell, ptowell@crs.loc.gov, 7-2122 Daniel H. Else, delse@crs.loc.gov, 7-4996
	Revolving and Management Funds	Working Capital Fund, Navy		
	Investigations			
Corps of Engineers -	Construction		CRS Report R42841, Army Corps	Nicole Carter, ncarter@crs.loc.gov, 7-0854
Civil Works	Operations and Maintenance		Supplemental Appropriations: Recent History, Trends, and Policy Issues	Charles Stern, cstern@crs.loc.gov, 7-7786
	Flood Control and Co	astal Emergencies		

Agency	Bureau	Account	Background Report	Analyst, E-mail, and Phone
General Services Administration	Federal Buildings Fund		CRS Report R42730, Financial Services and General Government: FY2013 Appropriations	Garrett Hatch, ghatch@crs.loc.gov, 7-7822
Small Business Administration			CRS Report R42037, SBA Surety Bond Guarantee Program CRS Report R41309, The SBA Disaster Loan Program: Overview and Possible Issues for Congress	Sean Lowry, slowry@crs.loc.gov, 7-9154 Bruce Lindsay, blindsay@crs.loc.gov, 7-3752
	Coast Guard	Operating Expenses Acquisition, Construction and Improvements		John Frittelli, jfrittelli@crs.loc.gov, 7-7033
Department of Homeland Security	FEMA	Disaster Relief Fund	CRS Report R40708, Disaster Relief Funding and Emergency Supplemental Appropriations CRS Report RL33053, Federal Stafford Act Disaster Assistance: Presidential Declarations, Eligible Activities, and Funding	Bruce Lindsay, blindsay@crs.loc.gov, 7-3752 Francis X. McCarthy, fmccarthy@crs.loc.gov, 7-9533 Jared T. Brown, jbrowm@crs.loc.gov, 7-4918
	Disaster Assistance Direct Loan Program		CRS Report R42527, FEMA's Community Disaster Loan Program: History, Analysis, and Issues for Congress	Jared T. Brown, jbrowm@crs.loc.gov, 7-4918
	Nationa Insuran		CRS Report R42850, The National Flood Insurance Program: Status and Remaining Issues for Congress	Rawle O. King, rking@crs.loc.gov, 7-5975

Agency	Bureau	Account	Background Report	Analyst, E-mail, and Phone
	U.S. Fish and Wildlife	Resource Management	CRS Report R42466, Fish and	Lynne Corn, lcorn@crs.loc.gov, 7-7267
Department of the Interior	Service	Construction Wildlife Service: FY2013 Appropriations and Policy	Lynne Corn, icorn@crs.ioc.gov, 7-7267	
	National Park Service	Construction		Carol Hardy-Vincent, chvincent@crs.loc.gov, 7-8651
	Environmental Program	ns and Management		
Environmental	Hazardous Substance S	Superfund	CRS Report R42520, Environmental	Data Farrantha ann amhaich ann lan ann 7,7224
Protection Agency	LUST Trust Fund		- Protection Agency (EPA): Appropriations for FY2013	Rob Esworthy, resworthy@crs.loc.gov, 7-7236
	State and Tribal Assistance Grants			
Department of Labor	Employment and Training Administration	Training and Employment Services	CRS Report R41135, The Workforce Investment Act and the One-Stop Delivery System	David Bradley, dbradley@crs.loc.gov, 7-7352
	Administration for	Social Services Block Grant	CRS Report 94-953, Social Services Block Grant: Background and Funding	Karan lumah khunah@ara lag gay 7 (000
Department of Health	Children and Families	Children and Families Services Programs	CRS Report RL30952, Head Start: Background and Issues	· Karen Lynch, klynch@crs.loc.gov, 7-6899
	Departmental Management	Public Health and Social Services Emergency Fund		Sarah Lister, slister@crs.loc.gov, 7-7320
Department of Defense	Military Construction	Military Construction, Army National Guard		Daniel H. Else, delse@crs.loc.gov, 7-4996
Department of Veterans' Affairs	Departmental Administration	Construction, Major Projects	Related Agencies: FY2013 Appropriations	Sidath Panangala, spanangala@crs.loc.gov, 7-0623

Agency	Bureau	Account	Background Report	Analyst, E-mail, and Phone
	Federal Aviation Administration	Facilities and Equipment	CRS Report R42781, Federal Civil Aviation Programs: An Overview	Bart Elias, belias@crs.loc.gov, 7-7771
Department of	Federal Highway Administration	Emergency Relief Program	CRS Report R42804, Emergency Relief Program: Federal-Aid Highway Assistance for Disaster-Damaged Roads and Bridges	Robert Kirk, rkirk@crs.loc.gov, 7-7769
Transportation	Federal Railroad Administration	Operating Subsidy Grants to NRPC	CRS Report RL33492, Amtrak: Budget and Reauthorization	D. Randall Peterman, dpeterman@crs.loc.gov, 7-3267
	Federal Transit Administration	Public Transportation Emergency Relief Program	CRS Report R42706, Federal Public Transportation Program: An Overview	William Mallett, wmallett@crs.loc.gov, 7-2216
Description of	Public and Indian Housing Programs	Tenant-Based Rental Assistance		Maggie McCarty, mmccarty@crs.loc.gov, 7-2163
Department of Housing and Urban Development	Community Planning and Development	Community Development Fund	CRS Report R41754, Community Development Block Grants: Funding Issues in the 112th Congress and Recent Funding History	Eugene Boyd, eboyd@crs.loc.gov, 7-8689

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