

Updated December 18, 2017

Farm Credit Administration Board Members

Overview

The Farm Credit Administration (FCA) is an independent agency that is the federal regulator responsible for examining and ensuring the safety and soundness of all Farm Credit System (FCS) institutions and the Federal Agricultural Mortgage Corporation (Farmer Mac).

FCA is directed by a three-member board of directors nominated by the President and confirmed by the Senate (12 U.S.C. 2242). Congressional oversight is provided by the House and Senate Agriculture Committees, which have primary jurisdiction for the FCS statutes.

The most recent congressional hearings on the FCS were in the Senate on May 19, 2016, and in the House on December 2, 2015 (with FCA witnesses). The Senate Agriculture Committee most recently held a nomination hearing for a board member in November 2017.

Farm Credit Administration

The FCA sets the policies, regulations, charters, and examinations of the FCS and Farmer Mac. This includes compliance with statutes to serve eligible borrowers. Violations may result in supervisory and enforcement actions. FCA also protects the rights of borrowers and reports to Congress on the financial condition of the FCS. FCA has about 300 full- and part-time employees. It is located in McLean, VA, and conducts examinations from field offices in Colorado, Texas, Minnesota, and California.

The current structure of the FCA and oversight of the FCS was created by the Farm Credit Amendments Act of 1985 (P.L. 99-205). Its statutory authority is in 12 U.S.C. 2241 *et seq.*, with regulations in 12 C.F.R. 600 *et seq.*

FCA's operating expenses are paid through assessments on FCS banks and associations. Even though FCA does not receive an appropriation from Congress, the annual Agriculture appropriations act places a limit on FCA's administrative expenses (\$68.6 million in FY2017).

Farm Credit System

The FCS is a privately owned, federally chartered, nationwide financial cooperative that lends to full- and part-time farmers, farming-related businesses, rural homeowners, farmer-owned cooperatives, and certain rural utilities. Borrowers must meet creditworthiness requirements; FCS is not a lender of last resort.

Established in 1916 as a government-sponsored enterprise (GSE), FCS has a statutory mandate, and limitation, to serve agriculture. FCS is the only direct lender among the GSEs. It receives tax benefits, but FCS operates without any direct federal appropriations.

FCS associations are owned by their borrowers who are required to purchase stock as part of their loans. FCS banks and associations do not take deposits like commercial banks. Instead, FCS uses capital markets to sell bonds that become the joint and several liabilities of all FCS banks, meaning they collectively stand behind the obligations to repay those bonds. FCS is composed of four regional banks that provide funds and support services to 69 smaller credit associations that in turn provide loans to eligible borrowers.

According to the U.S. Department of Agriculture, the FCS holds nearly 41% of the U.S. farm sector's total debt. As of June 30, 2017, FCS had \$250 billion in loans outstanding.

Statutory authority for FCS is in the Farm Credit Act of 1971 (12 U.S.C. 2001 *et seq.*), as amended notably by the Agricultural Credit Act of 1987. For more background, see CRS Report RS21278, *Farm Credit System*.

Board Members

As a regulator, FCA is directed by a three-member board of directors nominated by the President and confirmed by the Senate (12 U.S.C. 2242). **Table 1** shows the current FCA board members and their terms.

Table 1. Farm Credit Administration Board Members
(as of December 18, 2017)

Name	Description	Expires
Dallas P. Tonsager, chairman	Confirmed on March 9, 2015 (previously an FCA board member for a partial term from 2004-2009). Appointed as chairman on November 22, 2016.	5/21/2020
Jeffery S. Hall	Confirmed on March 9, 2015.	10/13/2018
Glen R. Smith	Confirmed on December 5, 2017.	5/21/2022

Source: CRS, using data at FCA.gov, "About FCA."

Terms for board members are six years in length, fixed when they begin and staggered so that one term begins every two years regardless of whether a new member has been appointed and confirmed. Board members may not be reappointed after serving a full term or more than three years of an unexpired term. A board member may continue to serve beyond the end of his/her term until a replacement has been confirmed; this helps maintain a full three-member board if successors are delayed. Not more than two members of the board may be from the same political party. The President designates one member as chairman—not subject to further Senate confirmation if previously confirmed as a board member—who has historically served

until the end of that member's term. The three FCA board members also serve as the board of directors of the Farm Credit System Insurance Corporation, which was established to help to ensure timely payment of bonds.

Current Board Members

The current FCA board chairman, Dallas Tonsager, has a term that expires on May 21, 2020 (**Table 1**). He was named chairman during the middle of his term by President Obama on November 22, 2016. The board member whose term expires first is Jeffrey Hall, who was confirmed in 2015 for a term that expires on October 13, 2018. The newest board member, Glen Smith, was confirmed in 2017 for a term that expires on May 21, 2022.

History of Board Members

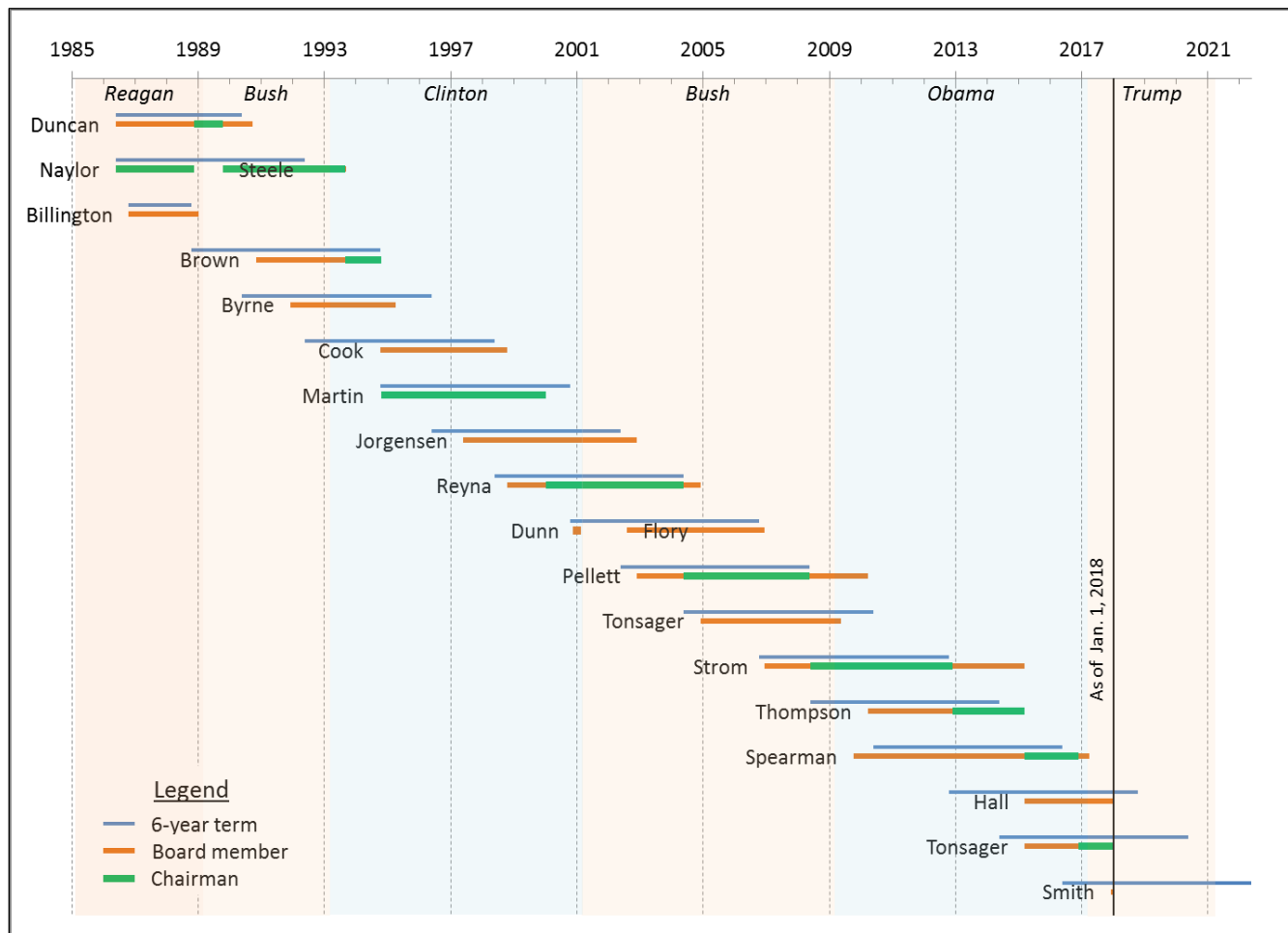
Figure 1 is a timeline showing the service of the 20 FCA board members and 11 chairmen of the FCA over 31 years.

The timeline illustrates that the terms of board members are for six years with a fixed and staggered beginning so that

one term begins every two years whether or not an individual fills the vacancy (blue line). A board member's service date depends on presidential appointment and Senate confirmation and may extend beyond the end of a term until a successor is in place (orange line). Service as chairman depends on presidential appointment and is not subject to further Senate confirmation (green line on top of orange line).

From August 2002 until March 2017, the FCA board maintained a full board with three active members, particularly since board members have continued to serve until their successors are confirmed. From March to December 2017, one board member position was vacant following the death of Kenneth Spearman until Glen Smith was confirmed.

Figure 1. Farm Credit Administration Board Members and Chairmen



Source: CRS, using data at FCA.gov, "About FCA."

Notes: Terms (in blue) for board members are six years with a fixed and staggered beginning so that one term begins every two years whether or not an individual fills the vacancy. Service as a board member (in orange) depends on appointment and confirmation and may extend beyond the end of a term until a successor is in place. Appointments as chairman (in green) are named by the President.

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