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Introduction to U.S. Economy: Personal Income

What Is Income?

Income is a measure of resources accruing to an individual over a period of time. In general, individuals receive income from their labor, assets, and government transfers. In its broadest terms, income is a measure of the maximum amount of goods and services an individual can consume in a given period without diminishing their net worth (the difference between their assets and liabilities) at the end of the period. Income is measured over a period of time. In contrast, net worth is measured at a given point in time.

Measures of Income

There are two prominent sources of data on personal income in the United States: the Bureau of Economic Analysis (BEA) and the Census Bureau. Although both agencies attempt to measure personal income, their definitions of *income* and how they collect data differ significantly. The BEA has a broader measure of income that includes both money income (e.g., wages and salary) and nonmoney income (in-kind benefits such as employer-sponsored health care, housing, or meals). BEA data are generally reported at the aggregate level (e.g., economy-wide, states, regions) but also offer limited information at the individual level. Additionally, BEA collects income figures from both federal agency administrative data and surveys. BEA also provides income data both before and after tax remittances.

In contrast, the Census Bureau's measure of income includes only money income. The Census collects income data through surveys at the household level but also reports the data at the individual and family level because of the recognition that individuals within a household or family generally share resources and make economic decisions together. A household generally includes all individuals that live at the same address, while a family includes all individuals living at the same address who are related to each other by birth, marriage, or adoption. The Census also provides data on the distribution of income and poverty levels. Additionally, income measures from the Census generally reflect pretax income.

Sources of Income

Income is derived from a wide array of sources, including salaries and wages, business income, rental income, investment income (interest, dividends, etc.), and government transfers from a number of programs. Different definitions include different sources of income. **Table 1** breaks income down into categories according to the BEA definition.

In general, the largest share of personal income is employee compensation—about 62% of all income in 2019—of which about 81% is wages and salaries and 19% is in-kind transfers to employees. Business income accounts for about 9% of income, rental income accounts for about 4%, and investment income accounts for about 16%, as shown in **Table 1**. Transfers from the government, in the form of both money income and in-kind benefits, accounted for about 17% of total income in 2019. About 33% of government transfers are from Social Security, 25% are from Medicare, 20% are from Medicaid, less than 1% are from unemployment insurance, 4% are in the form of veterans' benefits, and 16% are from other programs.

Table 1. Sources of Personal Income: 2019

	Percentage of Total Income	
Employee Compensation	62%	
Wages and Salary		50%
Supplements to Wages and Salaries		11%
Business Income	9%	
Rental Income	4%	
Investment Income	16%	
Government Transfers	17%	
Social Security		6%
Medicare		4%
Medicaid		3%
Unemployment Insurance		<1%
Veterans' Benefits		1%
Other		3%

Source: CRS calculations using data from BEA, *GDP and Personal Income*.

Note: Percentages may not add to 100% due to rounding.

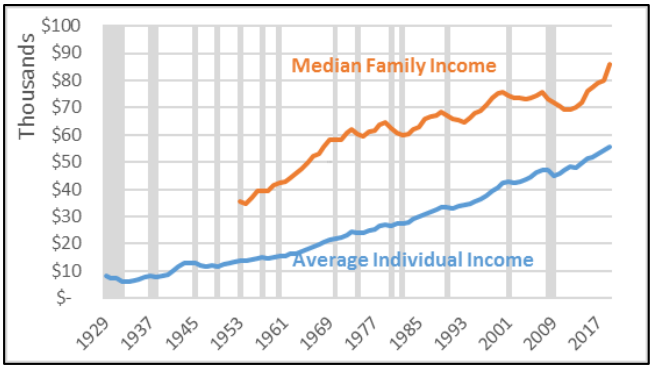
Earnings, a subset of income, are often reported alongside income measures. Earnings generally include only income derived from labor. The BEA's measure of earnings includes wages and salaries, supplements to wages and salaries, and business income—about 71% of all personal income, as shown in **Table 1**. However, the Census includes only wages and salaries, self-employment income, and business income as earnings.

Measuring Income over Time

Individual incomes have grown significantly over time in the United States. According to the BEA, real aggregate personal income has increased in inflation-adjusted dollars from about $990 billion in 1929 to about $18.3 trillion in 2019, an increase of about 3.3% per year on average. However, average individual income, which accounts for population growth, grew by about 2.2% per year on average over the same period, as shown in **Figure 1**.

According to Census data, real median family income has grown in inflation-adjusted terms from about $35,650 in 1953 (the earliest data available) to about $86,011 in 2019, an increase of about 1.3% per year on average. Differences in income growth between Census and BEA figures are due to differences in the level of analysis, the alternative *income* definitions used, and differences between average and median (value at the midpoint of a distribution) calculations. As shown in **Figure 1**, median family income grew quite rapidly between 1953 and 1969, an average growth rate of about 3.1% per year. However, between 1970 and 2019 median family income growth has been about 0.8% per year on average. Median family income growth has accelerated since 2012, growing by about 3.1% each year on average. However, this might be caused by changes implemented to the survey and data collection challenges during the pandemic.

Figure 1. Income Levels, 1929-2019



Source: U.S. Department of Commerce, BEA, *GDP and Personal Income*, and U.S. Department of Commerce, Census Bureau, *Historical Income Tables: Families*.

Note: Measured in constant 2019 dollars. Grey bars represent recessions as defined by the National Bureau of Economic Research.

Determinants of Income Growth

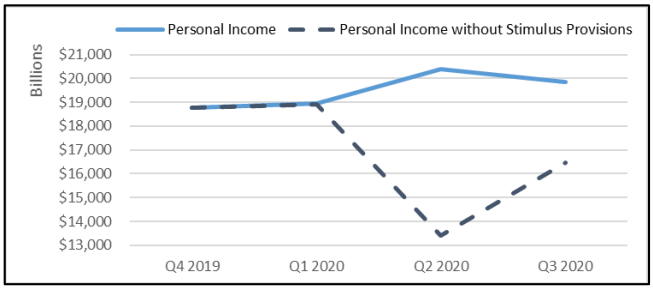
Economic growth—as measured by gross domestic product (GDP)—generally results in the growth of aggregate income. In the short term, economic growth (and therefore income growth) depends largely on the level of aggregate demand in the economy. As individuals demand more goods and services within the economy over the course of an expansion, overall output and incomes tend to rise. As shown in **Figure 1**, median family income tends to rise and fall with the business cycle.

In the long term, economic growth depends largely on growth in the economy's productive capacity. In general, increases in the economy's productive capacity lead to an increase in aggregate incomes over time. For more detail on the connection between economic growth and incomes, see CRS In Focus IF10408, *Introduction to the U.S. Economy: GDP and Economic Growth*.

Income Growth and COVID-19

Breaking with historical patterns, total personal income levels have risen during the recession caused by the Coronavirus Disease 2019 (COVID-19) pandemic, despite large decreases in aggregate demand and GDP (see **Figure 2**). This is largely the result of policies enacted in response to the pandemic, such as enhanced unemployment benefits and economic impact payments. Following the expiration and exhaustion of such policies, personal income has decreased from its second quarter peak and may further decrease (more in line with previous recessions) if no further stimulus is enacted.

Figure 2. Total Personal Income During COVID-19



Source: CRS calculations based on BEA data.

Notes: Data seasonally adjusted at annual rates.

Income Distribution

Aggregate growth in income is not necessarily shared equally. The Census collects data on the distribution of income by quintile and for the top 5%. As shown in **Table 2**, 51.9% of income in 2019 went to households in the top quintile (top 20%), and 3.1% of income went to households in the bottom quintile (bottom 20%). The top 5% of households received 23.0% of aggregate income.

Table 2. Income Distribution: 2019

	Percentage Share of Aggregate Income	Mean Family Income of Percentiles
Lowest quintile	3.1%	$15,286
Second quintile	8.3%	$40,652
Middle quintile	14.1%	$63,938
Fourth quintile	22.7%	$111,112
Highest quintile	51.9%	$254,449
Of which: top 5 percent	23.0%	$451,122

Source: U.S. Department of Commerce, Census Bureau, *Historical Income Tables: Households*.

The share of income going to the highest quintile of households has been steadily rising since the Census began collecting this data in 1967. The share of income going to the highest quintile rose by 8.3 percentage points, up from about 43.6% in 1967 to 51.9% in 2019. The share of income going to the rest of the income distribution decreased over the same period.

(*Note*: This In Focus was originally authored by Jeffrey Stupak, former CRS Analyst in Macroeconomic Policy.)

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