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U.S.-Singapore Relations

Overview

Though geographically only about three times the size of Washington, DC, and with a population of about 5.9 million, the city-state of Singapore exerts economic and diplomatic influence on par with much larger countries. Its stable government, strong economic performance, educated citizenry, and strategic position along key shipping lanes afford it a large role in regional and global affairs. For the United States, Singapore has been a partner in both trade and security initiatives and an advocate of a strong U.S. role in the Asia-Pacific region. At the same time, Singapore's leaders have aimed to maintain close relations with China, and to maintain positive ties with all regional powers.

The United States and Singapore have extensive trade and investment ties. The U.S.-Singapore Free Trade Agreement (FTA), which went into effect in January 2004, was the first U.S. bilateral FTA with an Asian country. In 2019, U.S.-Singapore trade totaled about \$91.6 billion, and Singapore was the 14th largest goods export market for the United States. That same year, the U.S. trade surplus with Singapore amounted to \$18.3 billion. Singapore is a party to the Comprehensive and Progressive Agreement for Trans-Pacific Trade Partnership (CPTPP), an 11-nation agreement that evolved from the U.S.-led Trans-Pacific Partnership (TPP), from which the United States withdrew in 2017, and the Regional Comprehensive Economic Partnership (RCEP), a 15-nation regional trade pact.

Although not a U.S. treaty ally, Singapore is one of the strongest U.S. security partners in the region. A formal strategic partnership agreement allows the United States to access Singaporean military facilities and promotes cooperation on issues ranging from counterterrorism to counter-proliferation.

2021 Burma Crisis

Singapore plays an important role in diplomacy surrounding the political crisis in Burma (Myanmar), where the military seized power in a February 1, 2021, coup d'état. By some measures, Singapore is Burma's largest trading partner, and reportedly is an important banking and health-care center for senior Burmese military officials. At an April 24, 2021, summit of the Association of Southeast Asian Nations (ASEAN), Singapore Prime Minister Lee Hsien Loong called on the Burmese military to halt violence and release all political prisoners. Singapore officials have opposed the imposition of further economic sanctions, arguing that isolating the military would be counterproductive.

Singapore and the COVID-19 Pandemic

Singapore has largely harnessed the spread of the virus inside its borders, with daily new cases in the single digits and one of the lowest fatality rates in the world. Singapore

was one of the first nations outside China to report cases of the disease, with its first infection reported on January 23, 2020. Public health experts praised Singapore's rapid early actions, including extensive monitoring of cases and their contacts, temperature checks at building entrances, and clear public messaging. Singapore experienced a significant "second wave" of cases in the spring of 2020. The outbreak—centered in the crowded quarters where migrant workers live—prompted authorities to temporarily close schools and most businesses. As of April 2021, Singapore led the rest of Asia in its vaccination campaign with the use of Pfizer and Moderna vaccines.

Singapore Politics

Singapore's People's Action Party (PAP) has won every general election since the end of the British colonial era in 1959, and it continues to enjoy widespread support. The PAP has delivered consistent economic growth and benefited from the country's fragmented opposition and pro-incumbent electoral procedures, in addition to adopting policies that stifle political dissent. In recent years, some observers have pointed to changes in the political and social environment that may portend more political pluralism, including generational changes and an increasingly international outlook. In the most recent general election, held in July 2020 against the backdrop of COVID-19, the PAP won 83 of 93 parliamentary seats, but a record number of opposition parties participated, and the PAP's share of the popular vote dropped to 61%, compared with 70% in the previous 2015 polls.

Increasingly, PAP officials are preparing for a change in the party's leadership. In 2015, the country's long-time leader Lee Kuan Yew died. He was widely heralded as the architect of Singapore's success and its rapid economic development. Much of the country's authoritarian politics derived from Lee's efforts to constrain political opposition. Lee's eldest son, Lee Hsien Loong, is the country's current prime minister, in office since 2004. In 2021, Deputy Prime Minister Heng Swee Keat, widely anticipated to be the next Prime Minister, unexpectedly withdrew from consideration, throwing the predicted succession process into uncertainty. A cabinet reshuffle revealed potential successors to Lee, but none have emerged as the front runner.

Singapore's leaders refer to a "contract" with the Singaporean people, under which some individual rights are curtailed in the interest of maintaining a stable, prosperous society. However, PAP leaders speak of the need to reform the party to respond to the public's concerns, which appear to focus on rising living costs, wealth disparities, public health, and immigration. Some observers praise Singapore's pragmatism, noting its sustained economic growth and high standards of living. Others criticize the government's paternalistic approach, saying that it stunts creativity and

entrepreneurship and contributes to rising income inequality.

The U.S. government has criticized some aspects of Singapore's political system. The U.S. State Department's *2020 Human Rights Report* cited "preventive detention by the government under various laws that dispense with regular judicial due process; monitoring private electronic or telephone conversations without a warrant; serious restrictions on the press and internet, including criminal libel laws; substantial legal and regulatory limitations on the rights of peaceful assembly and freedom of association; and existence of a law criminalizing consensual same-sex sexual conduct between men, although not enforced." In the past, the PAP has used defamation suits and libel damages to bankrupt opposition politicians.

U.S.-Singapore Defense Cooperation

The "Strategic Framework Agreement" formalizes the bilateral security relationship between the United States and Singapore. The agreement, which was signed in 2005 and is the first of its kind with a non-ally since the Cold War, builds on the U.S. strategy of "places-not-bases"—a concept that aims to provide the U.S. military with access to foreign facilities on a largely rotational basis, thereby avoiding sensitive sovereignty issues. In 2015, the two countries agreed to an "enhanced" cooperation agreement, and the United States began deploying surveillance aircraft to Singapore around the same time. The FY2020 National Defense Authorization Act included language that recognized Singapore as a major security cooperation partner, reflecting the term first used in the 2005 agreement.

Singapore is a substantial market for U.S. military goods, with \$8.5 billion in active sales under the Foreign Military Sales system in 2021, in addition to over \$37.6 billion in defense articles via Direct Commercial Sales since 2016.

The U.S. Navy maintains a logistical command unit—Commander, Logistics Group Western Pacific—in Singapore that coordinates regional warship deployments and logistics. Singapore's Changi Naval Base is one of the few facilities in the world that can accommodate a U.S. aircraft carrier. Singapore-stationed U.S. littoral combat ships and P-8 Poseidon aircraft have performed patrol missions in the South China Sea, participated in exercises with other countries, and provided disaster relief. Singaporean troops have served in non-combat roles at U.S. Central Command and at the Combined Joint Task Force's headquarters. Singapore participates in multilateral regional military exercises and several bilateral exercises with the U.S. military on an annual basis. Singapore operates three permanent advanced fighter jet training detachments in the continental United States, and in December 2019 the United States and Singapore agreed to establish a fourth in Guam.

Law Enforcement Cooperation

The United States and Singapore engage in ongoing law enforcement cooperation. According to some, such cooperation is crucial, given that Singapore is the busiest transshipment hub in the world, and is a transit point for millions of air passengers, including suspected terrorists. Singapore is part of the U.S.-led Container Security

Initiative, and in 2014, the U.S. Customs and Border Protection agency signed three agreements with Singapore, providing a legal framework for the customs authorities to together counter trafficking, proliferation, and terrorism.

Singapore Economy and U.S. Trade Relations

Singapore's GDP per capita (PPP) is one of the world's highest at \$101,649. The country's role as a regional entrepot means that its economy depends heavily on trade. Singapore's annual trade volumes are more than three times the country's annual GDP, and in 2018, its port handled about 630 million tons of cargo. Singapore exports consumer electronics, information technology products, and pharmaceuticals. It also is one of the top three oil-refining centers in the world, even though it has no natural resources of its own. China is Singapore's largest trading partner, and the United States is its biggest foreign investor. In 2019, the stock of U.S. foreign direct investment in Singapore totaled \$288 billion, accounting for around 80% of total U.S. investment in Southeast Asia. Between 2008 and 2016, the TPP was the primary trade initiative between the United States and Singapore. The United States withdrew from the agreement in January 2017, but Singapore, along with 10 other countries, moved ahead with the revised CPTPP.

Singapore has pursued a range of trade agreements. It has concluded 22 bilateral and regional FTAs, including the U.S.-Singapore FTA (2003), the CPTPP, and the RCEP. Singapore has a largely pro-trade liberalization policy: it has a mature, globalized economy, virtually no agricultural sector, and its manufacturing industry is focused on specialized products such as high-end electronics and pharmaceuticals. The country's leaders are concerned about the potential impact of Sino-U.S.-trade disputes on the Singapore economy.

Singapore's Regional Role

Singapore is a founding member of ASEAN, a forum that aims to prevent disputes and encourage cooperation, and helps Southeast Asia's mostly small countries influence regional diplomacy. ASEAN's members are Brunei, Burma, Cambodia, Indonesia, Laos, Malaysia, the Philippines, Singapore, Thailand, and Vietnam.

Singapore has encouraged greater U.S. engagement in Asia, but warned that efforts to "contain" China's rise are counterproductive. Singapore has maintained generally good relations with China, at least partly as a hedge against possible U.S. retrenchment. However, in 2016, Singapore supported an international tribunal's ruling deeming many of China's claims in the South China Sea as having no legal basis. Though it adheres to a one-China policy, Singapore has a strong unofficial relationship with Taiwan. Singapore portrays itself as a useful intermediary, providing a bridge to developing countries in fora like international climate negotiations.

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